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MEMORANDUM

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2011 NOV 30 P 3: 0h

FROM:

Utilities Division

AZ CORP COMMISSION

DATE:

November 30, 2011

RE:

ARIZONA PUBLIC SERVICE COMPANY – APPLICATION FOR APPROVAL OF THE COMPANY'S 2012 DEMAND SIDE MANAGEMENT IMPLEMENTATION PLAN (DOCKET NO. E-01345A-11-0232)

On June 1, 2011, Arizona Public Service Company ("APS" or the "Company") filed its Application for Approval of the Company's 2012 Demand Side Management ("DSM") Implementation Plan. On June 24, 2011, APS filed a Revised 2012 Plan ("2012 Plan"), replacing the Company's prior filing in its entirety. According to APS, the Revised 2012 Plan corrected a discrepancy in lifetime megawatt-hour savings calculations and other related information. On October 20, 2011, APS filed a revised Attachment 3 to the 2012 Plan, reducing the DSM Adjustment Charge ("DSMAC") to reflect Commission Decision No. 72582 which did not approve the Company's ev-READY project as a DSM program.

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I. Executive Summary (2012 Plan Overview)

In its 2012 Plan, APS proposes to continue implementation of existing energy efficiency and demand response programs that have been previously approved by the Arizona Corporation Commission ("Commission"). APS's current portfolio includes a mix of programs targeted to multiple customer segments as detailed below.

Residential Programs

• Consumer Florides	•	Consumer	Products
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- Existing Homes
- New Construction
- Appliance Recycling*
- Low Income*
- Conservation Behavior*
- Multifamily Energy Efficiency
- Shade Trees*

Non-Residential Programs

- Large Existing Facilities
- New Construction and Renovation
- Small Businesses
- Schools
- Energy Information Systems*

No changes are proposed in APS's 2012 Plan for previously approved programs marked with an asterisk. As such, Staff is not addressing these programs at this time.

The 2012 Plan includes new measures for existing programs in addition to modifying some existing programs, detailed below in Table 1. APS is also introducing a new pilot program that integrates renewable energy and energy efficiency to explore savings gained from system-wide improvements. The 2012 Plan also requests Commission approval for limited authority to shift budgeted funds between Residential and Non-Residential program sectors and clarification that APS must comply only with the energy efficiency reporting requirements of the Electric Energy Efficiency Standards ("EE Rules"), Arizona Administrative Code ("A.A.C.") R14-2-2401, et seq., rendering miscellaneous energy efficiency reporting requirements ordered in other dockets unnecessary.

Table 1. 2012 Proposed Energy Efficiency and Demand Response Program Changes

Residential Consumer Products	Antiency and Demand Response Frogram Changes		
• Lighting	• Update savings on 100 Watt equivalent compact fluorescent lamps ("CFLs") due to change in baseline from Energy Independence and Security Act ¹ standards		
Swimming Pools	• Update baseline from single speed pumps to dual speed pool pumps due to State legislation becoming effective		
Residential Existing Homes			
• Home Performance with ENERGY STAR®	• Add a performance-based rebate measure as an alternative rebate structure		
Residential New Construction			
• ENERGY STAR® Homes	• Update the builder and home rater incentives to move builders to new ENERGY STAR® Version 3 standard and higher 2nd tier level		
Residential Multifamily			
New Construction/Major Renovation	Redesign the Builder Option Packages ("BOP") to allow builders flexibility in meeting the efficiency standards for new construction		
	Add a performance path to BOPsAdd an energy study incentive		
Non-Residential Solutions for Bu	usiness		
Add Prescriptive Measures	• Energy Management Systems ("EMS") • Six LED lighting measures		
Other			
Codes and Standards	Encourage energy savings through adherence to local building codes and support energy codes and standards updates		
• EE/RE Pilot	• Introduce a new pilot program that integrates energy efficiency, renewables, and smart grid initiatives		
• ev-Ready	• Implement APS's Electric Vehicle Readiness Demonstration Project including the use of demand response strategies		

The 2012 Plan addresses the implementation strategy APS will use to achieve compliance with the EE Rules. The 2009 Settlement Agreement, approved in Decision No. 71448 (December 30, 2009), stated, "If higher goals are adopted by the Commission for 2010, 2011 or 2012 in another docket, then those higher goals will supersede the goals [in the Settlement Agreement], as will any higher performance incentives." In 2012, the Electric Energy Efficiency Standard requires that APS achieve 1.75% savings of retail energy sales from the prior year or

¹ Section 321. Efficient Light Bulbs, HR6 Energy Independence and Security Act of 2007 (December 17, 2007). Available at http://frwebgate.access.gpo.gov/cgi-bin/getdoc.cgi?dbname=110_cong_bills&docid=f:h6enr.txt.pdf

cumulative (2011 and 2012) savings of 3.0%. This goal results in savings of 533,298 megawatthours ("MWh"). The 2009 Settlement Agreement requires APS to achieve only 1.5% energy savings in 2012 based on total energy resources needed to meet retail load, or 479,169 MWh. The 2012 goal established in the Energy Efficiency Standard results in a higher savings goal and, therefore, supersedes the 2012 goal established in the 2009 Settlement Agreement.

The Bill Impacts, Energy Savings, Net Benefits, Cost Effectiveness, Environmental Benefits, and Measurement, Evaluation, and Research for the 2012 Plan are presented in Sections VI – IX. Staff's proposed budget for the 2012 Plan totals \$72,821,984. This level of investment results in over 446,500 MWh of cost-effective energy savings. Using the Societal Cost Test ("SCT"), the 2012 Plan has a benefit-cost ratio of 1.75.

Staff's recommended budget and programs result in savings that fall short of the prescribed 1.75 percent savings goal for 2012. As such, Staff recommends that APS file a revised 2012 Plan, reallocating approximately \$9.8 million to programs and measures, either new or existing, that Staff has found to be cost effective to generate the necessary energy savings to meet 100 percent of the 2012 savings target. Staff recommends that APS file a revised 2012 Plan by February 10, 2012.

II. 2012 Proposed Program Changes

Existing residential programs to which APS proposes modifications include the Consumer Products Program, the Existing Homes Program, the Residential New Construction Program, and the Multifamily Energy Efficiency Program.

The 2012 Plan proposes to add Energy Management Systems and LED Lighting measures to the relevant programs from APS's existing non-residential program offerings which are marketed as "APS Solutions for Business." The four relevant non-residential program offerings to which the additions apply include the Large Existing Facilities Program, the New Construction Program, the Small Business Program and the Schools Program. The other program in APS Solutions for Small Business is the Energy Information Services Program; no additions or modifications are proposed for this program.

a. Residential Programs

i. Consumer Products Program

Current Program

The current program consists of two measures: United States Environmental Protection Agency ("EPA")/Department of Energy ("DOE") ENERGY STAR® approved high-efficiency lighting and dual and variable speed pool pumps with energy efficient motors.

² A.A.C. RI4-2-2404(B)

For the lighting measure, APS solicits discount pricing from CFL manufacturers and distribution of CFLs through local retailers. The discounted pricing is passed on to consumers through a negotiated agreement with lighting manufacturers and retailers.

The efficient pool pump measure provides incentives to consumers, retailers and installers to help overcome the higher initial cost of dual speed and variable speed pool pumps with efficient motors and to increase adoption in the marketplace. An instant rebate is also available for a new type of smart digital pool pump timer which provides savings by automatically adjusting pool pump run times.

Proposed Changes

There are two major changes to APS's Consumer Products Program, both compelled by recent legislation.

First, Section 321 of the Energy Independence and Security Act ("EISA"), passed in 2007, mandates improved efficiency for light bulbs. As such, light bulbs manufactured after January 1, 2012 will need to meet the new efficiency levels, creating a lower baseline level of energy use for "conventional" light bulbs. The EISA standards are being phased in over a three year time period: standards apply to 100 watt incandescent bulbs in 2012, 75 watt bulbs will be addressed in 2013, and 60 watt bulbs will be addressed in 2014.

Pursuant to Decision No. 72032 (December 10, 2010), APS has updated its savings analysis for 100 watt equivalent CFL using the updated baseline level of savings. An EISA compliant bulb will produce close to the equivalent light output of today's 100 watt incandescent bulbs, while using only 75 watts of energy. By comparison, a CFL uses only 23-26 watts (depending on the type of CFL bulb) to produce the same amount of light, so CFLs continue to be a significant savings measure when compared to EISA-compliant incandescent bulbs.

The second change to APS's Consumer Products Program results from the passage of Arizona legislation which requires pool pumps sold in Arizona after January 1, 2012 that are greater than or equal to one horsepower to have a minimum of two-speeds.³ As such, dual speed pumps will be the baseline against which variable speed pump costs and energy use will be compared. The rebate previously available for dual-speed pumps will no longer be available. APS also believes that, once actual savings impacts from the pool pump legislation can be determined, it will meet the standard for claiming energy savings from building codes under A.A.C. R14-2-2404(E).

The improved pool pump efficiency standard is discussed in Title 44, Article 19 of the Arizona Revised Statutes, which is entitled "Appliances and Equipment Energy Efficiency Standards." Staff believes that the improved standards for residential pool pumps and pool pump motors are appliance and equipment standards, not building codes. The EE Rules apply only to building codes, not appliance and equipment standards.

³ A.R.S. § 44-1375.02(B)(2), 2011.

The Commission recognizes a distinction between appliance and equipment standards and building codes, evidenced by the inclusion of both categories in the Gas Utility Energy Efficiency Standards at A.A.C. R14-2-2504(E). This provision allows an affected utility to count up to one-third of the savings from improved energy efficiency building codes and up to one-third of the savings from improved energy efficiency appliance standards towards meeting the energy efficiency standard.

Because energy savings from improved energy efficiency appliance and equipment standards were not included within the EE Rules, and pool pumps and pool pump motors are considered appliances and equipment, Staff does not believe APS can claim energy savings from the pool pump legislation under A.A.C. R14-2-2404(E).

Proposed Budget

The proposed budget for the Consumer Products Program for 2012 is presented in the table below:

2012 Proposed Consumer Products Program Budget

		0 0
Rebates and Incentives	\$	4,126,250
Program Implementation	\$	2,150,000
Program Marketing	\$	850,000
Planning and Administration	\$	475,000
Financing Subtotal	\$	-
Training and Technical Assistance	\$	2,000
Consumer Education	\$	2,000
Total Program Cost		7,605,250
Incentives as % of Total Budget		54%

Cost Effectiveness

Staff's review of the benefits and costs associated with the proposed changes to the measures in the Consumer Products Program found that all of the measures and the program, as a whole, are cost effective, meaning that the benefits outweigh the costs. Staff's benefit-cost analysis is presented in the table below.

Cost Effectiveness of the Consumer Products Program

Measure	Units	Present Value DSM Savings	Present Value DSM Costs	B/C
CFLs	2,600,000	\$21,300,224.67	\$6,741,627.51	3.16
Giveaway CFLs	210,000	\$1,874,009.68	\$666,626.39	2.81
Variable Speed Pool Pump	1,000	\$463,126.19	\$444,371.67	1.04
Pool Pump Timers	750	\$261,687.13	\$158,276.06	1.65
Program Total		\$23,899,047.68	\$8,010,901.63	2.98

Recommendations

The proposed changes to the Consumer Products Program are cost-effective. As such, Staff recommends approval of the revised Consumer Products Program.

It is Staff's expectation that, once APS has compiled 12 months of data regarding actual energy savings associated with pool pump timers, the Company will file a letter detailing the participation levels for this measure and whether or not the timer measure results in cost-effective energy savings. While Staff finds this measure cost-effective for the 2012 Plan, Staff also recommends that timers cease to be included as a measure eligible for rebates unless savings from the timers can be verified by the Company.

Staff does not recommend that APS be allowed to include savings impacts from the pool pump and pool pump motor legislation as energy savings from building codes under A.A.C. R14-2-2404(E) for reasons discussed above.

ii. Existing Homes Program

Current Program

APS's Existing Homes Program consists of two programs: 1) Heating Ventilation and Air Conditioning ("HVAC") Program and 2) Home Performance with ENERGY STAR® ("HPwES") Program. In its 2012 Plan, APS is not proposing any enhancements or measures for the HVAC component of its Residential Existing Homes program, but the Company is proposing a performance-based rebate structure for the HPwES component.

The current HPwES program utilizes certified contractors to perform a detailed checkup on a customer's home to diagnose energy inefficiencies. The HPwES checkup provides the customer with a comprehensive list of potential improvements that would make their home more energy efficient. The customer has the option of selecting the improvements, if any, which the contractor is also qualified to install.

The cost of the checkup to the customer is \$99 and it includes ten CFLs, three faucet aerators and one low flow showerhead in addition to the evaluation and energy efficiency recommendations for the home. Of the customers who have received audits to date, approximately 40% have installed at least one additional energy efficiency measure. It is also worth noting that customers participating in HPwES also gain access to APS's Residential Energy Efficiency Financing ("REEF"). The REEF program offers customers financing for energy efficiency improvements at below market rates, further reducing the upfront cost barrier for whole house energy retrofits.

Proposed Changes

According to APS, a performance-based rebate would offer customers an alternative to the prescriptive approach, in which the incentive is based on the modeled estimated savings of the project. Under this incentive structure, customers would receive a greater reward for projects that achieve deeper energy savings. Typically, these projects are more expensive and include multiple envelope improvements combined with properly sized high efficiency HVAC equipment. However, when installed all at the same time the project cost is reduced and the contractor can more efficiently execute the combination of measures.

While many of the participating HPwES contractors are also participating in the APS Residential HVAC program, very few HVAC replacements are taking place as a part of the HPwES program.

APS believes a performance-based incentive would encourage customers to take advantage of more measures when undertaking whole-home retrofits by potentially providing a greater incentive commensurate with anticipated energy savings. APS anticipates that the performance-based incentive would increase the overall number of homes that adopt measures but would also increase the number of measures adopted per home. This would allow participating customers to earn the higher incentives associated with the combined energy savings of HVAC and envelope measures.

Aside from the program incentives and slight changes to the delivery strategy described below, all other aspects of the HPwES program remain the same, including the target market, program eligibility, and monitoring and evaluation.

Program Incentives

The proposed incentive structure provides incentives based on tiers of modeled whole house energy savings calculated on dollars per first-year energy savings. The total incentive would be capped at 75% of incremental cost or \$3,000. APS's proposed incentive structure is shown in the table below. Customers receiving a performance-based incentive would not be eligible for any other incentives offered by APS that would apply to the measures being installed.

Percent of Whole House Energy Savings	Incentive (\$/kWh saved)	Total Incentive Cap
Tier 1: 10 - 15%	\$0.25	\$3,000
Tier 2: 15 - 20%	\$0.30	\$3,000
Tier 3: 20 - 30%	\$0.35	\$3,000
Tier 4: > 30%	\$0.40	\$3,000

Customers that wish to take advantage of performance-based incentives may choose any combination of the listed measures APS proposes to include in the performance-based program, which are limited to:

- Duct sealing
- Air Sealing
- Insulation
- Shade Screens
- Pool Pumps
- Early Retirement HVAC with Quality Installation

Delivery Strategy and Administration

Similar to the current HPwES program, customers must undergo a \$99 home energy checkup performed by a participating APS HPwES contractor. As a part of this comprehensive evaluation, contractors are required to input the home data into energy modeling software provided by APS. This software models the estimated impact for each recommended measure, and provides the customers with accurate information on expected savings and payback periods.

The new performance-based rebate amount would be automatically estimated by the software and reported to the customer on their energy savings report. The final incentives would be paid based on the post installation results as verified during test out protocols. The software being used is EM HomeTM produced by Conservation Services Group. This software has met all DOE testing standards, and APS continually evaluates the output of the software for accuracy and climate-specific variables.

Proposed Budget

The proposed budget for the Existing Homes Program for 2012 is presented in the table below:

Proposed 2012 Existing Homes Budget

\$10,190,722
\$434,000
\$355,000
\$2,563,253
\$1,058,000
\$772,500
\$255,000
\$15,628,475
65%

Cost Effectiveness

Although new measures were only proposed for the HPwES component of the Existing Homes Program, Staff reviewed each measure within the Existing Homes Program to verify the cost-effectiveness of the program as a whole. Measures in whole-house programs are evaluated without programs costs at the measure level because the incremental measure costs for the suite of measures offered under these programs varies greatly. Including programs costs at the measure level for whole-house programs can provide an inaccurate view of cost-effectiveness. Program costs are included at the program level to ensure program cost effectiveness.

While the proposed performance-based HPwES measures are cost-effective, Staff has found that the Tier 2 and Tier 3 measures currently included in the Residential HVAC component of the Existing Homes Program are not cost-effective with SCT benefit-cost ratios of 0.63 and 0.37, respectively. Staff eliminated these measures and proportionately scaled back the 2012 units for the Duct Test & Repair and HVAC Diagnostics measures. Staff's benefit-cost analysis is presented in the table below.

Cost Effectiveness of the Proposed Existing Homes Program, amended by Staff

	2012	Present Value	Present Value	Benefit/Cost
Measure	Units	DSM Savings	DSM Costs	Ratio
Tier 1 - Equipment + QI	2200	\$1,108,595.92	\$903,719.32	1.23
Duct Test & Repair	316	\$409,585.68	\$289,782.08	1.41
HVAC Diagnostics	904	\$198,064.96	\$197,597.04	1.00
Res HVAC Program				
TOTAL		\$1,716,246.56	\$1,391,098.44	1.23
`				
HPwES Audits	4500	\$0.00	\$414,306.84	0.00
Duct Test & Repair	2100	\$2,843,265.09	\$881,644.95	3.22
Air Sealing	400	\$400,195.26	\$223,195.60	1.79
Air Sealing & Attic Insulation	750	\$814,987.40	\$785,647.62	1.04
Direct Install - Shower Heads	2850	\$216,421.21	\$137,823.28	1.57
Direct Install - Faucet Aerators	7125	\$196,800.09	\$50,342.01	3.91
Direct Install - CFLs	38000	\$341,674.26	\$58,142.29	5.88
Shade Screens	150	\$156,007.06	\$129,732.44	1.20
Performance-based Tier 1	90	\$144,970.31	\$90,927.90	1.59
Performance-based Tier 2	120	\$314,592.00	\$219,718.61	1.43
Performance-based Tier 3	40	\$115,635.76	\$104,123.70	1.11
Performance-based Tier 4	15	\$56,879.59	\$53,978.68	1.05
HPwES Program Costs			\$2,352,000	
HPwES Program TOTAL		\$5,601,428.04	\$5,501,583.93	1.02
Existing Homes TOTAL		\$7,317,674.60	\$6,892,682.37	1.06

Recommendations

Tiers 2 and 3 of the Residential HVAC program are not cost-effective and Staff recommends that APS not be permitted to offer these measures within the Existing Homes Program. The minimal energy savings associated with the measures included in these two tiers are not commensurate with the significantly higher incremental costs when compared to the energy savings and costs of Tier 1 measures. Although a number of APS customers have taken advantage of the rebates for the Tier 2 and 3 equipment and quality install, it is not appropriate for APS to offer rebates nor for customers to pay for measures that are not cost-effective.

Staff recommends that APS continue to offer rebates for the Tier 1, Duct Test and Repair, and HVAC diagnostics measures within the Residential HVAC program at the levels suggested by Staff in the table above.

Staff also recommends that the number of participants, energy savings, coincident demand, measure life, actual expenses, etc. be reported separately for the Residential HVAC and HPwES components of the Existing Homes Program in the Company's Annual DSM Progress Report. Staff further recommends that APS report the current HPwES measures separate from the HPwES performance-based tiers but include sufficient information within the tier-level reporting so Staff is aware of the measures being installed within each performance-based tier.

iii. Residential New Construction Program

Current Program

The APS Residential New Construction program is based on the program requirements of the EPA ENERGY STAR® Homes ("ESH") program. Currently, APS provides builder incentives of \$400 per home to comply with ENERGY STAR® Version 2 guidelines and a higher incentive of \$1,000 per home for builders that meet higher savings levels of 30% compared to standard new construction. The higher tier efficiency standard is approximately double the 15% savings of the current ENERGY STAR® homes program.

Proposed Changes

In 2012, the EPA will release Version 3 guidelines for the ESH program. As a result, ENERGY STAR® qualified homes under Version 3 will be approximately 15% more efficient than homes built under Version 2.4 Due to the updated Version 3 guidelines, APS proposes to update the APS Residential New Construction program builder incentive structure to account for higher incremental costs that builders will incur to meet Version 3 requirements and achieve significantly higher savings per participating home.

As APS has consistently done in the past, the Company proposes to continue to include a higher "second tier" program savings level to encourage advanced builders to exceed the ENERGY STAR® requirements and achieve even higher savings levels. APS proposes that this level is set at a Home Energy Rating System ("HERS") score of 60, which represents an average savings of over 6,500 kWh per year compared to a typical new home in Arizona.

Unlike prior versions of ENERGY STAR®, there is no longer one single HERS score that can be associated with all Version 3 compliant homes. This is largely due to the new size adjustment factor ("SAF"), which requires larger homes to achieve lower HERS scores to qualify for ENERGY STAR®. In general, Version 3 compliant homes need to achieve HERS scores of approximately 68 to 72 or lower in order to qualify. In addition, they must meet a number of new

⁴ Homes built to the new Version 3 guidelines will be at least 20% more energy efficient than homes built to the 2009 International Energy Conservation Code (IECC). By contrast, homes built to the Version 2 guidelines are 15% more efficient than homes built to the 2006 IECC. The 2009 IECC incorporates a number of design changes including improvements to duct sealing and verification, duct insulation, window U-factors, and efficient lighting requirements, resulting in approximately 12 – 20% savings over the 2006 IECC. See R. Lucas, DOE, Analysis of 2009 International Energy Conservation Code Requirements for Residential Buildings in Mesa, Arizona (March 2011). Available at http://www.mesaaz.gov/sustainability/pdf/MesaFINALResidentialReportMarch%202011.pdf.

prescriptive checklist requirements, discussed below, that provide additional energy savings which are not captured in the HERS score, but are reflected in the energy modeling of savings.

In addition to the transition to Version 3 guidelines, APS believes that in order to ensure that the stringent energy efficiency levels of the new program requirements are being met, program quality control is essential. This will require APS to acquire more data on the home inspection process from the independent home energy raters who certify homes ENERGY STAR[®]. This additional field data will require home energy raters to spend added time collecting and uploading data to APS. The data will help ensure program consistency and field compliance while saving APS staff time in data collection. Moreover, Version 3 requires home energy raters to complete four inspection checklists (compared to one checklist under Version 2).⁵ In exchange, APS proposes to provide an incentive for home energy raters who provide this additional field data.

Primary Changes from Version 2 to Version 3

With Version 3, homes must meet baseline ENERGY STAR requirements, still using either a prescriptive or performance path. Both options are based on a set of specifications called the ENERGY STAR Reference Design. When the prescriptive path is used, the home is simply built according to the Reference Design specifications (similar to the Builder Option Package approach used in ENERGY STAR Version 2). No trade-offs are allowed when the prescriptive path is used.

In contrast, the Version 3 performance path has been significantly changed from the Version 2 approach. Using the Version 3 performance path, the home is modeled using the ENERGY STAR Reference Design specifications to establish an Initial HERS Index Target Score. For larger homes, an SAF is applied to the Initial Target Score when the home exceeds a defined 'Benchmark Home Size,' based on the number of bedrooms. The builder then has the flexibility to select a custom set of energy-efficiency measures, so long as the resulting HERS Score for the home meets or performs better than the HERS Index Target Score (size-adjusted, when appropriate) and all other requirements are met (e.g., minimum efficiency for windows, insulation levels).

In addition to the baseline requirements, there are new checklists, as mentioned previously, with detailed mandatory requirements for Thermal Enclosures, HVAC Quality Installation, and Water Management.⁶

⁵ Both the Performance and Prescriptive Paths of the Version 3 National Program Requirements require completion of four inspection checklists: Thermal Enclosure System Rater Checklist; HVAC System Quality Installation Rater Checklist; HVAC System Quality Installation Contractor Checklist; and Water Management System Builder Checklist. For more information see ENERGY STAR Qualified Homes, Version 3 (Rev. 04) Inspection Checklists for National Program Requirements, available at

http://www.energystar.gov/ia/partners/bldrs_lenders_raters/Bundled_Checklists_v68_2011-09-01 clean fillable 508.pdf

⁶ EPA ENERGY STAR® Homes, Version 3 Overview. Available at http://www.energystar.gov/index.cfm?c=bldrs lenders raters.nh benefits utilities 1a

Program Eligibility

Consistent with previously approved versions of the ESH program, this program is available to builders of newly-constructed residential single family homes built in the APS service territory. However, EPA has stated that builders must complete the online ENERGY STAR Orientation Training to be eligible to build homes qualified under Version 3. Effective January 1, 2011, new builders must take this training to become partners. Builders who joined prior to 2011 must complete the training by December 31, 2011 to remain ENERGY STAR partners. A list of builders currently participating in the EHS program may be found through APS's website, www.aps.com. It is important to note that homes with permit dates beyond January 1, 2012 or final inspection dates beyond July 1, 2012 must qualify under Version 3 of the guidelines in order to earn the ENERGY STAR label.

Program Rationale

It is much easier and more cost effective to work with builders to implement energy efficiency at the time of construction rather than attempt to retrofit efficiency after a home has been built. For many new home measures such as building envelope improvements, the benefits of energy-efficiency upgrades will be sustained for the life of the home to produce very cost-effective savings.

As code requirements have become more rigorous and builder practices have become more efficient, EPA has periodically modified the guidelines to ensure that qualified homes represent a meaningful improvement over non-labeled homes. As stated previously, a home built to Version 3 guidelines will be approximately 15% more efficient than homes built under Version 2 guidelines.

Program Incentives

The proposed APS Residential New Construction program incentive structure for 2012 is as follows:

Tier 1:

- Requirement = ENERGY STAR® Version 3 Compliance
- Builder Incentive = \$1,000 per home
- Home Energy Rater Incentive = \$50 per home (only paid when data are provided)

⁷EPA, Version 3 Training Requirements. Available at

http://www.energystar.gov/index.cfm?c=bldrs_lenders_raters.nh_v3_training_req

⁸ The list of builders currently participating in the EHS program may be accessed at http://www.aps.com/aps_services/residential/waystosave/ResWaystoSave_21.html

⁹ EPA, Which Version of the Guidelines Should I Use?

http://www.energystar.gov/index.cfm?c=bldrs_lenders_raters.nh_version_guidelines_which

Tier 2:

- Requirements = ENERGY STAR® Version 3 Compliance, HERS score <60
- Builder Incentive = \$1,500 per home
- Home Energy Rater Incentive = \$50 per home (only paid when data are provided)

Delivery Strategy and Administration

The Delivery Strategy and Administration of the ESH program will remain the same as it has in the past. In May, APS held a full day forum on Version 3 with participating program HERS raters to ensure that communications with builders about upcoming program changes were done in a coordinated and consistent manner. APS and raters discussed aspects of the Version 3 specifications that pertain specifically to the Arizona market and climate with emphasis on how to manage the requirements for mechanical, supply-side ventilation.

In order to maintain consistency with the EPA's timeline for launching Version 3, a formal letter to participating builders was issued informing them of upcoming changes in program requirements beginning January 1, 2012. APS is working with Advanced Energy to revise APS's existing training manuals and materials for the "Success with ENERGY STAR®" builder workshops to more closely align with the new Version 3 specification changes.

Proposed Budget

The proposed budget for the Residential New Construction Program for 2012 is presented in the table below:

Proposed 2012 Residential New Construction Budget

Rebates and Incentives	\$ 2,225,000
Training and Technical	
Assistance	\$ 120,000
Consumer Education	\$ 15,000
Program	
Implementation	\$ 295,000
Program Marketing	\$ 550,000
Planning and	
Administration	\$ 403,000
Financing	\$ -
Total Program Cost	\$ 3,608,000
Incentives as % of	
Total Budget	62%

Cost Effectiveness

Staff's review of the benefits and costs associated with ENERGY STAR® for Homes Version 3 found that all of the measures and the program, as a whole, are cost effective, meaning that the benefits outweigh the costs. Staff's benefit-cost analysis is presented in the table below.

Cost Effectiveness of the Proposed Residential New Construction Program

	2012	Present Value	Present Value	Benefit/Cost
Measure	Units	DSM Savings	DSM Costs	Ratio
ENERGY STAR 3 (HERS 70)	1,750	\$10,434,362	\$7,662,950	1.36
ENERGY STAR Tier 2 (Insulation				
at Roof Deck)	250	\$1,730,890	\$1,243,292	1.39
Total		\$12,165,252	\$8,906,243	1.37

Recommendations

The proposed changes to the APS's Residential New Construction Program are cost-effective and continue to encourage increased energy savings in new homes. As such, Staff recommends approval of APS's proposed changes to the Residential New Construction Program.

iv. Multifamily Energy Efficiency Program

Current Program

The Multifamily Energy Efficiency Program ("MEEP") is a program that targets multifamily properties and dormitories with EE measures and solutions designed to promote energy savings.

The MEEP takes a two track approach to address the challenges of reaching the multifamily market:

- Energy efficient CFL light bulbs, showerheads, and faucet aerators to retrofit each dwelling unit in an existing community, at no cost to that community; energy assessments to assist communities in identifying additional energy saving opportunities and available APS rebates.
- Builder incentives for new construction or major renovation projects that meet or exceed energy efficiency guidelines outlined in one of four Builder Option Packages ("BOP") which utilize a prescriptive list of measures.

Proposed Changes

APS proposes to add more flexibility to the MEEP BOPs in its 2012 Plan by restructuring the delivery of the prescriptive component and adding a performance component.

For the prescriptive path, APS proposes to modify the BOPS to mirror the ENERGY STAR® Qualified Homes National Attached Home Builder Option Package ("ENERGY STAR® BOP"). Under the ENERGY STAR® BOP, requirements are met by completing all mandatory measures plus a specific number of measures from a list of optional measures. BOP 1 requires all mandatory measures plus one from the optional section. BOPs 2 and 3 also require all mandatory measures plus two and three measures from the optional section, respectively. The ENERGY STAR® BOP may be found in Table 4 of the application at page 13.

For the performance path, APS proposes to allow builders to utilize HERS scores to test and rate building performance. If a builder is unable to meet the prescriptive requirements outlined in the prescriptive path, a builder may earn the BOP incentive by building the facility using any desired combination of measures as long as the building's performance does not rate below the minimum acceptable score. These projects will require performance testing by a certified HERS rater. The minimum HERS index score for each BOP is presented in the table below.

Proposed MEEP New Construction Performance Standards

Builder Option Package	HERS Score
BOP 1	81
BOP 2	78
BOP 3	75
BOP Major Renovation	79

The target market, program eligibility, program rationale, delivery and administration have not changed for the MEEP.

Program Incentives

The current incentives for the MEEP were approved in Decision No. 72060 (January 6, 2011). The current incentives, presented in the table below, apply to both the prescriptive and performance-based BOPs.

Incentives for MEEP

	Incentive	
Builder Option Package	(per dwelling unit)	
BOP 1	\$650	
BOP 2	\$800	
BOP 3	\$900	
BOP Major Renovation	\$650	

¹⁰ Note that APS's program <u>mirrors</u> the ENERGY STAR® Qualified Homes National Attached Home Builder Option Package. While MEEP participants can pursue the ENERGY STAR® designation on their own if they wish, participation in the MEEP program alone will not earn them the ENERGY STAR® designation.

¹¹ Decision No. 72060 (January 6, 2011), Docket No. E-01345A-10-0219

In addition to the current incentives offered to builders in the MEEP, APS proposes to offer a design incentive to multifamily project developers. APS considers multifamily buildings commercial facilities if they are master metered and considers them residential if the units are individually metered. The primary objective of the new construction program is to encourage builders and developers to emphasize energy efficiency in their construction practices. This will often require energy studies to estimate building performance when varying combinations of measures are incorporated in the building's design.

APS proposes to offer a design incentive to project developers of 50% of study costs up to \$5,000 for the multifamily market. If the participant qualifies as a commercial facility, the \$5,000 incentive will be paid out of the Solutions for Business program budgets. If the facility qualifies as a residential facility, the \$5,000 incentive will be paid out of the MEEP program budget.

All projects that receive a design incentive will be tracked to determine the degree to which the energy study influenced decisions to install energy saving measures. Specifically, a comparison of the project's design before the energy study and the design actually constructed will be made to estimate the influence the energy study had in decisions to build to a higher standard. If a construction standard is adopted that is more efficient than the one initially proposed, the incremental kWh savings between the two BOPs is attributed to the design incentive's influence.

Proposed Budget

The proposed 2012 budget for the MEEP is presented in the table below.

Proposed 2012 MEEP Budget

Rebates and Incentives	\$822,500
Training and Technical	
Assistance	\$5,000
Consumer Education	\$15,000
Program Implementation	\$807,750
Program Marketing	\$45,000
Planning and Administration	\$163,000
Financing	\$0
Total Program Cost	\$1,858,250
Incentives as % of Total	
Budget	44%

Cost Effectiveness

Staff evaluated the cost effectiveness of the MEEP in two separate components given that the Direct Install measures (Showerheads, faucet aerators, and CFLs) are provided independent of the BOPs. Furthermore, the four categories of BOPs were evaluated together because, without MER information about actual implementation, it is difficult to determine which optional measures will be installed and, subsequently, what are the energy savings associated with those measures. Staff's review of the benefits and costs associated with the MEEP has found that both the Direct Install measures and the BOP measures are cost-effective, meaning that the benefits of the measures outweigh the costs. Additionally, Staff included the new Design Incentive in the overall MEEP program-level cost-benefit analysis and found that the MEEP program, as a whole, is cost-effective as presented in the table below.

Cost Effectiveness of the Proposed MEEP

Measure	2012 Units	Present Value DSM Savings	Present Value DSM Costs	Benefit/Cost Ratio
Direct Install				
Measures	82,500	\$2,157,245	\$1,467,909	1.47
Builder Option				
Packages	240	\$347,841	\$330,560	1.05
Design				
Assistance –				
Incentive Only	5	\$0.00	\$23,250	0.00
MEEP Total		\$2,505,086	\$1,821,719	1.38

Recommendations

The proposed changes to APS's MEEP are cost-effective and help to overcome the barriers associated with increasing energy efficiency in multifamily housing. As such, Staff recommends approval of APS's proposed changes to the MEEP.

Staff also recommends that APS track and report in the Company's Annual DSM Progress Report the number of direct install measures installed by individual measures (showerheads, faucets, and CFLs) and the number and type of optional measures that builders/developers are choosing to install under the BOPs along with the energy savings, coincident demand savings, and actual costs for each measure.

b. Non-Residential Programs

Current Program

The five current Non-Residential energy efficiency programs, consisting of the Large Existing Facilities Program, the New Construction Program, the Small Business Program, the Schools Program, and the Energy Information Services Program, are marketed under the APS Solutions for Business program name.

Proposed Changes

In its 2012 Plan, APS is proposing to add new prescriptive measures in the area of Energy Management Systems ("EMS") and light emitting diode ("LED") lighting to all of the current Non-Residential Programs except the Energy Information Services Program to which these measures are inapplicable.

i. Energy Management Systems

EMS can help save electricity by providing a centralized control of HVAC systems and lighting circuits. In the past, APS customers installing EMS were eligible to receive APS Solutions for Business incentives through the custom measures available within the program. APS proposes to offer EMS as prescriptive measures in order to offer a more streamlined incentive application process for its customers and trade allies. Additionally, APS believes that the EMS prescriptive measures help promote and market the technology as an approved energy efficiency mechanism that will ultimately increase customer participation. The program incentives for the EMS measures are detailed in the table below.

Proposed EMS Incentives

Troposcu Erris Incentive	7.5			
	HVAC Control	HVAC Control	Lighting	
	Pneumatic Baseline	Digital Baseline	Control	
Saving versus Standard	21%	16%	25%	
Customer Incentive	\$0.35/sq. ft.	\$0.25/sq. ft.	\$0.10/sq. ft.	
Customer Payback	4.5 years	4.6 years	2.5 years	

ii. LED Lighting

In the past, the APS Solutions for Business program provided incentives for LED exit signs and green and red traffic signal lights. In its 2012 Plan, APS proposes to add a number of additional LED technologies to the Solutions for Business schedule of prescriptive incentives:

- Pedestrian Crossing Lights;
- LED Replacement of Incandescent Bulbs;
- LED Replacement of Multifaceted reflector ("MR")-16 Halogen Lamps (typically used in jewelry and retail display cases and accent lighting applications); and
- Refrigeration Case Strip Lighting.

The program incentives for the LED Lighting measures are detailed in the table below.

Proposed LED Lighting Incentives

	Pedestrian Crossing	Incandescent Replacement		MR-16 Replacement	Refrigeration Strip Lighting	
		W/O Reflector	With Reflector		W/O Motion Sensor	With Motion Sensor
Saving versus Standard	93%	85%	80%	87%	70%	79%
Customer Incentive	\$25/signal	\$10/lamp	\$15/lamp	\$10/lamp	\$25/lamp	\$30/lamp
Customer Payback	3.9 years	0.8 years	1.4 years	2.4 years	3.1 years	2.8 years

Proposed Budget

The proposed 2012 budget for APS's Non-Residential Programs, which includes both existing and proposed measures, is presented in the table below.

Proposed 2012 Non-Residential Budget

	Large Existing Facilities	New Construction	Small Business	Schools	EIS	Non- Residential Total
Rebates and Incentives	\$11,802,541	\$2,064,670	\$3,354,843	\$2,293,823	\$29,094	\$19,544,971
Training and Technical Assistance	\$485,000	\$122,000	\$111,000	\$120,000	\$10,000	\$848,000
Consumer Education	\$134,000	\$33,000	\$23,000	\$25,000	\$5,000	\$220,000
Program Implementation	\$4,195,000	\$902,000	\$744,000	\$842,000	\$20,000	\$6,703,000
Program Marketing	\$1,017,000	\$203,000	\$229,000	\$246,000	\$10,000	\$1,705,000
Planning and Administration	\$420,000	\$173,000	\$182,000	\$87,000	\$4,000	\$866,000
Financing	\$70,000	\$0	\$10,000	\$0	\$0	\$80,000
Program Total Cost	\$18,123,541	\$3,497,670	\$4,653,843	\$3,613,823	\$78,094	\$29,966,971
Incentives as % of Total Budget	65%	59%	72%	63%	37%	65%

Cost Effectiveness

Staff evaluated the cost effectiveness of the proposed EMS and LED measures as separate components because, at this point in time, it is difficult to determine which measure(s) from each component might suit various categories of non-residential customers. Staff's review of the benefits and costs associated with the EMS and LED found all of the proposed measures to be cost effective as presented in the table below.

Cost Effectiveness of EMS and LED Measures

Cost Effectiveness of EMS and EE			D . 77.1	D 6.10
	2012	Present Value	Present Value	Benefit/Cost
Measure	Units	DSM Savings	DSM Costs	Ratio
EMS Measures				
Replace/Install Pneumatic				
Controls	500,000	\$812,759.85	\$803,623.83	1.01
Replacing Digital Controls	500,000	\$650,207.88	\$657,192.71	0.99
Replacing Lighting Controls	100,000	\$51,497.79	\$43,397.63	1.19
LED Measures				
Pedestrian Signs	500	\$117,788.32	\$108,344.93	1.09
Incandescent without Reflector	3,000	\$344,792.26	\$115,294.43	2.99
Incandescent with Reflector	3,000	\$318,442.67	\$158,718.43	2.01
MR-16 Replacement	1,000	\$124,335.16	\$52,153.90	2.38
Refrigeration Strip Lighting				
without Motion Sensor	1,700	\$510,175.72	\$230,779.99	2.21
Refrigeration Strip Lighting with				
Motion Sensor	1,325	\$423,885.08	\$185,730.96	2.28

Recommendations

The proposed EMS and LED measures are cost-effective additions to APS's Non-Residential Program offerings, and Staff recommends approval of these measures.

Staff recommends that APS report in its Annual DSM Progress Report the number of measures installed, the annual energy and capacity savings, and the measure life for the EMS and LED measures on an individual measure basis so that both the Company and Staff are able to clearly identify those measure preferred by customers and the individual energy savings characteristics associated with these new measures.

III. New Energy Efficiency Initiatives

a. Codes & Standards Support Project

Program Objective and Description

According to A.A.C. R14-2-2404(E), "An affected utility may count toward meeting the standard up to one third of the energy savings, resulting from energy efficiency building codes, that are quantified and reported through a measurement and evaluation study undertaken by the affected utility."

The objective of the Energy Codes & Standards Support Project ("ECSSP") is to increase energy savings in new construction and renovated buildings in both the residential and commercial sectors through efforts to: 1) improve levels of compliance with existing building energy codes & standards; and 2) support and inform periodic energy code & standards updates as warranted by changing market conditions. Specific ECSP activities will depend on the market needs expressed by local code officials and, according to APS, are likely to include a combination of efforts to:

- Better prepare code officials and building professionals to adhere to existing standards;
- Provide data and market insight to document the specific local benefits of code & standards enforcement, and inform energy code changes over time;
- Ensure utility incentive programs align well with local energy codes & standards;
- Provide codes & standards training to Non-Residential Trade Allies as part of the Solutions for Business training series;
- Collaborate with relevant stakeholders to build a more robust community working to advance strong and effective building energy codes and standards across the local jurisdictions within APS's service territory; and
- Advocate for energy code and standards updates over time.

Delivery Strategy and Administration

According to APS, delivery activities might include: participation in energy code adoption committees; technical support (calculations, research, and information) to code adoption committees; public testimony in support of code and standards adoption before city councils; ensuring that ongoing DSM programs align well with energy code and standards requirements; and funding for local code agencies to enforce and improve energy code and standards over time.

Outreach and education strategy will likely include website promotion, direct outreach to local code officials and networks of municipal leaders who are members of committees conducting activities related to building code & standards enhancement.

Monitoring and Evaluation Plan

All evaluation activities will be conducted by Navigant Consulting, APS's MER contractor. The overall goal of the impact evaluation will be to develop savings methodologies for estimating savings from more stringent code and standards adoption and increased code and standards compliance rates in both the residential and commercial sectors. Process related evaluation activities will review utility code promotion implementation strategies and seek to identify ways to improve program delivery and market adoption of more aggressive residential and commercial codes.

Proposed Budget

APS is proposing an overall budget of \$ 100,000 in 2012, for the ECSSP that will be allocated on an as needed basis, between the Residential and Non-Residential programs.

Recommendations

Under A.A.C. R14-2-2404(E), APS may count up to one-third of the energy savings resulting from improved energy efficiency building codes toward meeting the Energy Efficiency Standard. The ECSP appears to be a first step toward determining what level of participation APS may have in the code adoption process and what the potential for savings from such codes could be. Staff recommends approval of the ECSSP.

However, to clarify the program name, Staff recommends that the program be called the Energy Building Codes Support Project ("EBCSP") rather than the Energy Codes & Standards Support Project because only savings from improved building codes are eligible to be counted under the standard. The EE Rules do not include a provision for inclusion of energy savings for improved appliance standards.

Staff also recommends that MER information for the EBCSP be included in APS's Annual DSM Progress Report.

b. Renewable Energy and Energy Efficiency Integration Pilot Program

In Decision No. 72060 (January 6, 2011), APS was ordered to develop an integrated renewable energy and energy efficiency pilot program, focused on a bounded territory, building on the Company's Community Power Project and integrating energy efficiency programs.

During the site selection process, APS identified a bounded area where several utility smart grid technologies were planned for deployment in the North Phoenix area. This same site meets the criteria for the EE/RE Pilot and also offers the opportunity to complement these projects with smart grid technology.

APS's pilot program consists of offering:

- public EE/RE demonstration events;
- an enhanced energy audit (offered to 1,000 customers) to provide customers with cost and payback data to aid them in making energy upgrade decisions;
- a personal Energy Advisor to help customers choose the most beneficial energy upgrades for their individual homes;
- incentives (offered to 100 customers) for installing grid-tied photovoltaic ("PV") with an APS smart inverter; and
- a suite of Smart Home technologies.

At this point in time, Staff does not believe that APS has presented a concrete program that fully integrates energy efficiency and renewable energy measures such that customers are presented with a combined product. While an enhanced energy audit and the use of an Energy Advisor may help customers in the decision-making process, customers would simply choose renewable energy and energy efficiency options offered through other APS programs. The pilot, as presented, does not offer a product that reliably integrates renewable energy and energy efficiency measures such that customers would consistently benefit from both renewable energy and energy efficiency technologies simply by participating in the program.

Moreover, APS has not included in its proposal a number of elements that the Company is required to provide under A.A.C. R14-2-2407 when requesting Commission approval of a new program or measure. While Staff is aware that this program is being proposed as a pilot, the Company has failed to include an estimate of the baseline; the estimated societal benefits and savings from the proposed program; the estimated societal costs of the program, the estimated environmental benefits to be derived from the program and the estimated benefit-cost ratio of the program — all of which are important criteria considered by Staff when evaluating DSM programs.

Staff does not recommend approval of the Renewable Energy and Energy Efficiency Integration Pilot Program at this time.

c. Reporting Requirements

According to A.A.C. R14-2-2409(D), an affected utility may request within its implementation plan that the reporting requirements prescribed in A.A.C. R14-2-2409 supersede specific existing DSM reporting requirements. APS is subject to a number of different reporting requirements imposed by other rules or Commission decisions. To avoid multiple requirements for similar information and to eliminate inefficient reporting processes, APS requests:

• clarification that the EE Rules requirement (A.A.C. R14-2-2409) supersedes similar requirements of A.A.C. R14-2-213, which requires APS to file an updated Energy Conservation Plan; and

• clarification that the EE Rules reporting requirements (A.A.C. R14-2-2409) supersede similar DSM semi-annual reporting requirements contained in other Commission Orders.¹²

The specific requirements that APS requests be superseded by the EE Rules reporting requirements are discussed individually:

Arizona Administrative Code R14-2-213

The purpose of A.A.C. R14-2-213 was formal Commission recognition of the need for conservation of energy resources. The energy conservation plans filed by utilities were designed to help customers reduce energy consumption and cost and encourage participation in energy conservation programs sponsored by other municipal, state, or federal government entities having such jurisdiction. Implementation plans filed under the EE Rules encourage participation in other programs because APS's portfolio of DSM programs is designed to work with other available energy saving programs, not to compete with such programs. APS's incentive structure is designed to take into account other rebates that may be available from other entities, such as federal or state tax credits. Additionally, APS works closely with local municipalities to coordinate with them in regard to ARRA funded projects and other offerings. Staff recommends that APS's programs continue to encourage participation in other municipal, state, or federal government energy conservation programs and that the reporting requirements of A.A.C. R14-2-213 be superseded by A.A.C. R14-2-2409 and the reporting requirements included in the Commission's decision in this docket.

Decision No. 59601 (December 5, 1995)

In the Amended Agreement approved in Decision No. 59601, APS was ordered to "file detailed semi-annual reports with Staff and in Docket Control on all DSM and renewable activities, although confidential information need not be filed in Docket Control." Staff recommends that the reporting requirements from Decision No. 59601 be superseded by A.A.C. R14-2-2409 and the reporting requirements included in the Commission's Decision in this docket.

Decision No. 67744 (April 7, 2005)

The reporting requirements contained in the Settlement Agreement approved in Decision No. 67744 (April 7, 2005)¹⁴ are very similar to the listed requirements of A.A.C. R14-2-2409(A). Staff recommends that the reporting requirements from Decision No. 67744 be superseded by A.A.C. R14-2-2409 and the reporting requirements included in the Commission's Decision in this docket.

¹² See Decision Nos. 59601 (December 5, 1995); 67744 (April 7, 2005); 68648 (April 12, 2006); 70637 (December 11, 2008); 71444 (December 23, 2009); 71866 (September 1, 2010); 72032 (December 10, 2010); 72060 (January 6, 2011); 72088 (January 20, 2011).

Decision No. 59601, In the Matter of Arizona Public Service Company's Rate Reduction Agreement, Docket No. U-1345-95-491, Ordering Paragraph, page 10, lines 27-28; Exhibit 1, page 6, subparagraph f (December 5, 1995).
 Decision No. 67744, Attachment A, paragraph 52 (April 7, 2005).

Decision No. 68648 (April 12, 2006)

In Decision No. 68468, the Commission approved Staff's recommendation that APS include a description of its DSM marketing activities for all Residential programs included in the Portfolio Plan and provide Staff with examples of marketing materials in its semi-annual reports filed with the Commission.¹⁵

The EE Rules do not require examples of marketing materials in the Company's Annual DSM Progress Report. Currently, the Company provides a list of community education and consumer outreach efforts and advertising and marketing activities. Staff finds this information useful and would like APS to continue providing this information in its Annual DSM Progress Report.

Staff recommends that the reporting requirements of Decision No. 68468 be superseded by Staff's recommended reporting requirements in this Decision, specifically that APS provide a list of community education and consumer outreach efforts and advertising and marketing activities at the program level.

Decision No. 70637 (December 11, 2008)¹⁶

In Decision No. 70637, APS was ordered to continue tracking "DSM applications resulting from studies for which incentives have been paid..." Staff's intent in recommending this requirement was to identify if a tendency exists toward APS customers being paid for studies for which no DSM measures resulted. APS continues to offer a number of incentives for design assistance and feasibility studies, including a proposed \$5,000 design assistance incentives for the MEEP. As long as APS continues to offer incentives for studies, Staff recommends that APS report in its Annual DSM Progress Report on whether, and what type of, DSM measures are installed by customers subsequent to the receipt of study or design assistance incentives.

This Decision also required APS to include samples of marketing materials in its Semi-Annual DSM Progress Reports. Staff recommends that this reporting requirement be superseded by Staff's recommended reporting requirements in this Decision, specifically that APS continue to provide a list of community education and consumer outreach efforts and advertising and marketing activities at the program level.

¹⁵ Decision No. 68648, In the Matter of Arizona Public Service Company for Approval of its Demand-Side Management Program Portfolio Plan and Related Programs, Docket No. E-01345A-050477, page 5, lines 7-8; page 4, lines 17-19 (April 12, 2006).

¹⁶ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, pp. 9-12 (December 11, 2008).

¹⁷ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 9, ll. 3-4. (December 11, 2008).

¹⁸ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 10, Il. 20.5-23.5 (December 11, 2008).

Regarding reporting requirements, APS was ordered to "continue to report its MWh savings resulting from DSM measures installed during the reporting period in terms of 'lifetime' MWh savings over the expected life of the measures; and additionally, it shall report MWh savings for the six-month reporting period; and it shall report both lifetime and reporting period MWh savings by program not only for the period, but year-to-date and DSM program-to-date." ¹⁹

Beyond requiring that an affected utility report "Savings realized in kW, kWh, therms, and BTUs, as appropriate," the EE Rules do not specify the period for which energy savings should be reported or the terms for such reporting. Staff recommends that, in its Annual DSM Progress Report, APS report energy savings, as required by the EE Rules, for the previous calendar year and program-to-date, in terms of annual energy savings, lifetime energy savings over the expected life of the measure, and peak load MW savings, and that Staff's recommended reporting requirement supersede this reporting requirement of Decision No. 70637.

It is Staff's recommendation that the EE Rules requirement that an affected utility report "The costs incurred during the previous year, disaggregated by type of cost, such as administrative costs, rebates, and monitoring costs" supersedes the requirement of Decision No. 70637 that APS "add program spending by budget category" to its DSM Progress Reports. However, Staff would clarify that the Annual DSM Progress Report along with the September 1 status report are to include both cost (actual expenditures) and budget information in the disaggregated manner dictated by the EE Rules.

Decision No. 70637 called for reporting of "environmental savings in terms of Sulphur Oxide (SOx), Nitrogen Oxides (NOx), Carbon Dioxide (CO₂), Particulate Matter (PM₁₀), and Water (H₂0)" with savings reported "both for measure lifetime savings from DSM measures installed during the reporting period and for savings during the six-month reporting period only; and that such savings shall be reported for the reporting period, year-to-date, and program-to-date."²³ The EE Rules require that "environmental benefits realized, including reduced emissions and water savings"²⁴ be reported in the Annual DSM Progress Report. Staff recommends that this requirement be superseded by the EE Rules with the understanding that, at this time, "reduced emissions" includes reduced emissions of SOx, NOx, CO₂, and PM₁₀.

¹⁹ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 11, ll. 14-17 (December 11, 2008).

²⁰ A.A.C. R14-2-2409(A)(4)(f).

²¹ A.A.C. R14-2-2409(A)(4)(d).

²² Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 11, ll. 18-20. (December 11, 2008).

Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 11, ll. 21-25. (December 11, 2008).

²⁴ A.A.C. R14-2-2409(A)(4)(g).

Decision No. 70637 ordered APS to "establish a separate reporting category in its DSM Semi-Annual Progress Report within each program section to which Direct Install activities including but not limited to: 1) active number of contractors and contractor identification, 2) number of Direct Install jobs completed, 3) dollar value of the Direct Install incentives paid to contractors, 4) dollar value of Direct Install jobs paid by the customer, 5) number of each Direct Install measure for which incentives were paid, 6) number of instances when incentives were reduced because of eligibility for incentives paid by other entities, 7) spending and savings numbers attributable to Direct Install for the period and year-to-date and program-to-date, 8) descriptions of the types of businesses participating in Direct Install with frequencies of participation for each type, and 9) an estimation of the reduced marketing or other program or administration costs compared to those that would have been expended if the measures were implemented through a non-Direct Install program."²⁵ Given the prevalence of Direct Install measures throughout APS's DSM portfolio and the level of specificity of this reporting requirement, which is quite substantial in comparison to the EE Rules, Staff recommends that APS continue to report this information in its Annual DSM Progress Report with the exception that information reported need only be for the previous calendar and program-to-date.

Decision No. 71444 (December 23, 2009)

Decision No. 71444 required that APS "describe its [low-income] marketing and consumer education activities and provide copies of brochures and other marketing materials in the semi-annual report filed with the Commission, or any successive report ordered by the Commission" Staff recommends that this reporting requirement be superseded by Staff's recommended reporting requirements in this Decision, specifically that APS continue to provide a list of community education and consumer outreach efforts and advertising and marketing activities at the program level.

APS was also ordered to "report on the Energy Wise program..." including the "number of customers participating, the level of spending for energy efficiency measures, the level of spending associated with non-energy-efficiency measures, the number of measures installed, by type of measure, and the estimated energy and environmental savings arising from this portfolio component, along with any other information necessary for the Commission to understand the progress and status of the program."²⁷

²⁵ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 12, ll. 9-17. (December 11, 2008).

²⁶ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 12, ll. 17-22. (December 23, 2009).

²⁷ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 14, ll. 12-20. (December 23, 2009).

Much of the information required by Decision No. 71444 for the Energy Wise program has been superseded by the reporting requirements of the EE Rules. However, Staff recommends that APS continue to include in its Annual DSM Progress Report the level of spending associated with non-energy efficiency measures in the Energy Wise program.

Staff recommends that the reporting requirements for the Appliance Recycling program ordered in Decision No. 71444,²⁸ be superseded by reporting requirements of the EE Rules. However, similar to the additional requirement for the Energy Wise program, Staff recommends that APS continue to include in its Annual DSM Progress Report the level of spending associated with non-energy efficiency measures in the Appliance Recycling program.

Staff recommends that the order that "APS address the Self Direction component in its Demand Side Management Semi-Annual Report filed with the Commission" be superseded by the reporting requirements of the EE Rules.

While the elements required to be reported for Self Direction projects³⁰ are those required by A.A.C. R14-2-2409, Staff recommends that Self Direction projects be reported separately from the Non-Residential Large Existing Facilities or New Construction DSM Programs. Staff recommends that the actual reporting requirements be superseded by the EE Rules.

Decision No. 71866 (September 1, 2010)

Decision No. 71866 required APS to "report on the [Residential Energy Efficiency Financing ("REEF")] program in its DSM semi-annual report filed with the Commission, or in any succeeding form of report ordered by the Commission. The information and data reported shall include the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the program, including any ongoing problems and their proposed solutions." ³¹

While the REEF may be its own program, subject to the reporting requirements of A.A.C. R14-2-2409, Staff recommends that APS continue to report to the Commission the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the

²⁸ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 16, l. 24 – p. 17, l. 5. (December 23, 2009).

²⁹ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 20, ll. 17-21. (December 23, 2009).

³⁰ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 20, l. 22 – p. 21, l. 2. (December 23, 2009).

Decision No. 71866, In the Matter of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan – Residential Repayment Financing Program, Docket No. E-01345A-08-0172, p. 12, ll. 17-22. (September 1, 2010).

progress and status of the program. Staff recommends that this reporting requirement be superseded by Staff's recommended reporting requirements in this Decision.

A similar financing reporting requirement was imposed by Decision No. 71460 (January 26, 2010). APS was ordered to report on the Non-Residential Customer Repayment Financing program including "the number and size of the loans, the number of borrowers in each classification (schools, small businesses or municipalities), the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the program. Any ongoing problems and their proposed solutions should also be reported." Staff recommends the this reporting requirement be superseded by the EE Rules but, similar to the REEF, that APS continue to report to the Commission the number and size of the loans, the number of borrowers in each classification (schools, small businesses or municipalities), the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the program.

Decision No. 72032 (December 10, 2010)

Decision No. 72032 ordered "that the status of all programs [Consumer Products, Appliance Recycling, Energy Wise] shall be reported in semi-annual reports, or in any succeeding form of report ordered by the Commission. Information reported shall include, but not be limited to, the types of information and data currently covered in the current semi-annual reports." Staff recommends that this requirement be superseded by the EE Rules.

Decision No. 72060 (January 6, 2011)

Decision No. 72088 ordered APS to "include detailed information regarding the implementation budget for each program...including information on the program-specific costs included in the Implementation budget category for that program and, for each program, how much Implementation funding is retained by APS and how much is paid to outside contractors." Staff recommends that this reporting requirement be superseded by the EE Rules but would clarify that information on the program-specific costs included in the Implementation budget category for that program and, for each program, how much Implementation funding is retained by APS and how much is paid to outside contractors shall continue to be reported in APS's Annual DSM Progress Report.

³² Decision No. 71460, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan. Docket No. E-01345A-08-0172, p. 19, ll. 5-12 (January 26, 2010).

Decision No. 72032, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 18, ll. 1-4. (December 10, 2010).

³⁴ Decision No. 72060, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 25, II.1-5 (January 6, 2011).

Decision No. 72088 (January 20, 2011)

In Decision No. 72088, APS was ordered to report on its Bid for Efficiency pilot measure including "detailed information on how savings from the Bid for Efficiency pilot measure are being verified."³⁵

APS was also ordered to report on "the status of the Nonresidential programs, including data on whether the new measures are cost-effective in practice" and to include "information on: (i) the program-specific costs included in the Implementation category; (ii) how much Implementation funding is retained by Arizona Public Service Company; and (iii) how much Implementation funding is paid to outside contractors." ³⁷

Staff's recommends that these reporting requirements be superseded by the EE Rules and Staff's recommended reporting requirements in this Decision, specifically that, in its Annual DSM Progress Report, APS continue to report detailed information on how savings from the Bid for Efficiency pilot measure are verified and that all applicable programs include information on the program-specific costs included in the Implementation budget category for that program and, for each program, how much Implementation funding is retained by APS and how much is paid to outside contractors.

Recommendations

Staff recommends that, in general, all of the reporting requirements discussed above be superseded by the EE Rules such that APS only be required to file an Annual DSM Progress Report on March 1 of each year, and a status report on September 1, in a Commission-established docket for that year, rather than filing separate reporting materials in the various dockets discussed above.

Beyond the reporting requirements of the EE Rules detailed in A.A.C. R14-2-2409, Staff also recommends that APS include the following information in its Annual DSM Progress Reports:

- whether, and what type of, DSM measures are installed by customers subsequent to the receipt of study or design assistance incentives;
- a list of community education and consumer outreach efforts and advertising and marketing activities at the program level for each program;

³⁵ Decision No. 72088, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 18, ll.22-25 (January 20, 2011).

³⁶ Decision No. 72088, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 19, ll. 18-20 (January 20, 2011).

³⁷ Decision No. 72088, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 20, ll.1-5 (January 20, 2011).

- energy savings, as required by the EE Rules, for each measure for the previous calendar year and program-to-date, in terms of annual energy savings, lifetime energy savings over the expected life of the measure, and peak load MW savings;
- cost (actual expenditures) and budget information in the disaggregated manner dictated by the EE Rules;
- reduced emissions of SOx, NOx, CO₂, and PM₁₀;
- for Direct Install measures, the 1) active number of contractors and contractor identification, 2) number of Direct Install jobs completed, 3) dollar value of the Direct Install incentives paid to contractors, 4) dollar value of Direct Install jobs paid by the customer, 5) number of each Direct Install measure for which incentives were paid, 6) number of instances when incentives were reduced because of eligibility for incentives paid by other entities, 7) spending and savings numbers attributable to Direct Install for the previous calendar year and program-to-date, 8) descriptions of the types of businesses participating in Direct Install with frequencies of participation for each type, and 9) an estimation of the reduced marketing or other program or administration costs compared to those that would have been expended if the measures were implemented through a non-Direct Install program;
- the level of spending associated with non-energy efficiency measures in the Energy Wise program;
- the level of spending associated with non-energy efficiency measures in the Appliance Recycling program;
- a separate section for Self Direction projects;
- the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the REEF program and the Non-Residential Customer Repayment Financing program;
- detailed information on how savings from the Bid for Efficiency pilot measure are verified; and
- an Implementation budget category for applicable programs and, for each applicable program, how much Implementation funding is retained by APS and how much is paid to outside contractors.

d. Website Enhancement

At the Open Meeting held on November 23, 2010, APS committed to provide additional program-related information on the aps.com website that would make it easier for customers and contractors to monitor the status of the programs and to obtain information about similar programs across utilities.

APS currently provides information about its DSM programs to customers on the aps.com website. Based on the discussion at the Commission, there was a desire to have information added to the program pages on the website to include: a description of the Arizona Energy Efficiency Standard and what APS is doing to meet the Standard; information on available federal and state tax credits for energy efficiency projects; the annual budget for energy efficiency programs; and the amount of money spent on these programs. APS plans to make this

additional information available on the modified program web pages by the end of 2011 in conjunction with an ongoing effort to re-design the entire aps.com website.

IV. Demand Response and Load Management Programs

In its 2012 Plan, APS is seeking continued funding of the APS Peak Solutions® program, Home Energy Information Pilot ("HEI Pilot") and marketing/measurement of Demand Response ("DR") rates.

APS plans to meet 10% of the 2012 DSM Energy Efficiency Standard energy savings (kWh) with the following DR programs and rates: APS Peak Solutions[®], Residential Super Peak rate, and Time of Use rates. For APS, 10% of the 2012 Energy Efficiency Standard kWh savings amounts to 53,000 MWh.³⁸ The anticipated 2012 demand reductions are detailed in the table below.

Proposed 2012 Demand Reductions

DR Program	MW Reduced
APS Peak Solutions	100
Super Peak Pricing	0.2
Time of Use Rates	109
Total	209

a. Home Energy Information Pilot Program

On March 3, 2011, in Decision No. 72214 (Docket No. E-01345S-10-0075), the Commission approved APS's HEI Pilot. APS had expected that the HEI Pilot would be operational sometime during the 2011 summer season. The HEI Pilot is planned to be conducted through two summer seasons, and the related Schedule 16 was proposed to be available through at least December 31, 2012. According to APS, the Company is most interested in evaluating the HEI Pilot's effect on the summer peak demand. Because approval and implementation occurred later than anticipated, the HEI Pilot was not implemented during the summer of 2011.

On November 4, 2011, APS filed a request for revision to the schedule for the HEI Pilot, extending the availability of HEI Pilot until December 31, 2013. Because the HEI Pilot was intended to be evaluated over two summer seasons, Staff recommends granting APS's request and extending the pilot period so that two summers of information may be captured, as proposed in the original application and as approved by the Commission.

³⁸ Substituting the 209 MW DR load reduction into the DR energy savings formula yields 915,420 MWh of potential energy savings from DR programs and rates. Since the EE Rules cap the DR contribution at 10% of the energy savings goal (10% of 533,000 MWh), 53,000 MWh will be attributed to the 2012 DSM energy savings in lieu of the higher calculated value of 915,420 MWh.

Staff further recommends that the budget for the HEI Pilot be limited to the budgets approved for the pilot program in Decision No. 72214 (March 3, 2011) and the Commission's Decision in this docket on the 2012 Plan.

b. Electric Vehicle Readiness Demonstration Project

In its application, APS originally included the Electric Vehicle Readiness Demonstration Project ("ev-READY Project") as a DR program. A revised version of the ev-READY Project was approved in Decision No. 72582 (September 15, 2011, Docket No. E-01345A-10-0123), but the program was not approved as a DSM program. APS filed notice with the Commission on October 20, 2011, that this program was to be removed from the Company's 2012 plan with corresponding reductions made to the DSMAC as discussed in Section V.

Budget

The proposed 2012 DR budget, adjusted to reflect the removal of the ev-READY Project, is presented in the table below.

Proposed 2012 DR Budget

DR Program	Budget
APS Peak Solutions	\$8,665,000
DR Marketing and MER of Rate Options	\$200,000
HEI Pilot Program	\$899,000
Total	\$9,764,000

Recommendations

Staff recommends approval of the proposed DR budget and of continuation of APS's previously approved suite of DR programs.

V. Budget

a. Energy Efficiency and Demand Response Budget

Staff evaluated the budgets for each program and for the DSM portfolio. Individual program budgets are commensurate with levels of funding previously approved by the Commission. The total DSM portfolio budget, amended by Staff to reflect the recommended changes to the 2012 Plan, is presented in Table 2 in Appendix A. The 2012 Plan budget, as amended by Staff, totals \$72,821,984.

Staff recognizes that eliminating Tier 2 and 3 measures from the Existing Homes Program, which resulted in a reduced budget of \$9,825,424 and reduced energy savings of 20,447 MWh, place APS at less than 100 percent of the 2012 savings target prescribed in the EE Rule. Cost-effective energy efficiency investments present a valuable opportunity to both the

Company and to its customers to realize reduced energy costs. Moreover, it is not Staff's intention to have APS achieve less than the prescribed 1.75 percent savings target for 2012.

Staff recommends that APS file a revised 2012 Plan, reallocating approximately \$9.8 million to programs and measures, either new or existing, that Staff has found to be cost effective to generate the necessary 20,477 MWh to meet 100 percent of the 2012 savings target. Staff recommends that APS file a revised 2012 Plan by February 10, 2012.

b. Budget Shifting

APS is requesting the ability to shift energy efficiency funds between the Residential and Non-Residential classes. To ensure that the approved balance of funding between the customer classes remains largely intact, APS is also proposing to limit the total amount that could be shifted between customer classes to 10 percent of that class's total annual budget. No budget funding will be shifted out of the Low Income or Schools programs.

The section of the EE Rules dealing with parity and equity, A.A.C. R14-2-2408(B), dictates that "An affected utility shall allocate DSM funds collected from residential customers and from non-residential customers proportionately to those customer classes to the extent practicable."

The Residential budget represents 54 percent of the total 2012 Plan budget, while the Non-Residential budget represents 46 percent of the total. This seems to be comparable to the split for actual expenditures in 2010, the most recent year for which information is available. In 2010, APS allocated 52 percent of actual program expenditures to Residential programs, with the remaining 48 percent allocated to Non-Residential programs.

In 2010 APS collected about 42 percent of total DSMAC revenue from Residential customers with Non-Residential customers contributing the remaining 58 percent.

While the amounts collected from each customer class are not exactly the same as the amounts spent on programs for that customer class, the level of funding collected through the DSMAC is roughly commensurate with the program funding for each customer class. Staff does not recommend that APS be allowed to shift up to 10 percent of energy efficiency funds between the Residential and Non-Residential classes. Staff does, however, recommend that APS more closely track its expenditures and make an effort to more closely allocate funds to each customer class proportionate with the revenue collected from that customer class through the DSMAC.

APS has previously been approved for various budget-flexibility mechanisms. Decision No. 70637 (December 11, 2008) allowed APS to exceed any DSM program annual budget by up to 15 percent without prior Commission authorization. However, APS was ordered to notify the Commission whenever any DSM program annual budget is exceeded and to seek Commission approval prior to exceeding any Commission-authorized annual budget for any DSM program by more than 15 percent.

Decision Nos. 68488 (February 23, 2006) and 68648 (April 12, 2006) allow APS to shift a maximum of 25 percent of budgeted funds from one program to another program in the same sector (Residential or Non-Residential) per calendar year with the exception that funds may not be shifted from Low Income or Schools programs.

In previous DSM filings, APS has indicated that flexibility is a key to implementing a successful program so that it can make adjustments to maximize the results of the DSM programs. At that time, Staff expressed concern that too much flexibility for new programs could result in loss of the Commission's ability to monitor and provide valuable input regarding certain aspects of the program while it is being developed and implemented. (Decision No. 68488). Staff understands the need for flexibility and agrees that it is necessary to maximize results of DSM programs, especially given the current state of the economy and its impact on APS customers. However, after implementing energy efficiency programs for quite some time, APS should be conscious of its programs, the levels of participation, and the changes it has observed in its programs over time.

Staff recommends that APS continue to have various flexibility mechanisms at its disposal. Staff recommends maintaining the flexibility to shift budgeted funds from one program to another program in the same sector (Residential or Non-Residential) per calendar year with the exception that funds may not be shifted from Low Income or Schools programs. Staff also recommends that APS be allowed to exceed any DSM program annual budget by up to 5 percent without prior Commission authorization, rather than the 15 percent approved in Decision No. 70637 (December 11, 2008). Staff does not recommend that APS be allowed to shift up to 10 percent of energy efficiency funds between the Residential and Non-Residential classes. Staff does, however, recommend that APS more closely track its expenditures and make an effort to more closely allocate funds to each customer class proportionate with the revenue collected from that customer class through the DSMAC.

VI. Demand Side Management Adjustment Charge

The DSMAC mechanism structure agreed to by the parties in the 2009 Settlement allows for more concurrent recovery of DSM program costs and incentives than was allowed previously. Because of the transition from a lagging DSMAC to a forward-looking DSMAC in 2009, the old DSMAC recovered costs through 2008 and the new DSMAC began recovering 2010 costs leaving 2009 costs unrecovered. Decision No. 71460 authorized APS to recover one-third of all unrecovered 2009 costs each year over the three years of 2010, 2011, and 2012 without interest.

Because 2012 will be the third of three transition years to the new forward-looking DSMAC, the DSMAC charges for 2012 will recover the projected costs for 2012 (less \$10 million recovered in base rates), the final third of 2009 costs, and the true-up of 2010 costs. There is no credit taken for gains on the sale of APS property this year.

Decision No. 71104 (June 5, 2009) authorized the projected costs from the approved Commercial and Industrial Customer Load Management DR program to also be recovered through the DSMAC beginning in 2010. In addition, the Company is requesting Commission

approval for recovery of incremental costs for marketing, customer acquisition, and MER for DR rates, which includes time-of-use rates, through the DSMAC. Staff recommends approval for recovery of incremental costs for marketing, customer acquisition, and MER for DR rates, which includes time-of-use rates, through the DSMAC and has included these costs in its DSMAC calculation.

Staff recommends DSMAC charges of \$0.002487 per kWh and \$0.9450 per kW.³⁹ These values are comparable to the present charges of \$0.002717 per kWh and \$0.9685 per kW. The bill impact of the DSMAC to the typical residential customer using 1,100 kWh per month is anticipated to be \$2.74 per month. This represents a decrease of approximately 25 cents per month for the average residential customer.

The table below summarizes the DSM program costs used by Staff to calculate APS's proposed 2012 DSMAC. With Commission approval, the 2012 DSMAC will be effective with billing cycle 1 of March 2012.

2012 DSM Budget	
Energy Efficiency Program Costs	\$54,854,300
Codes & Standards	\$100,000
Measurement, Evaluation and Research	\$2,500,000
Performance Incentive	\$5,603,684
Demand Response Program Costs	\$9,764,000
Total 2012 DSM Budget	\$72,821,984*
2012 Revenue Requirement for DSMAC	
Total 2012 DSM Budget	\$72,821,984*
2009 Budget Carryover for 2012	\$4,875,000
Amount Recovered in Rate Base	(\$10,000,000)
Recovery of True-up Balance	\$429,000
Total Revenue Requirement for DSMAC - 2012	\$68,125,984

^{* \$72,821,984} is the Total 2012 DSM Budget, amended by Staff's proposed changes to the Residential HVAC program. Staff's changes reduced the Total 2012 DSM Budget by \$9.825 million. If this amount was included, the Total 2012 DSM Budget would amount to \$82,647,408.

The true-up balance is the difference between actual expenses and actual revenue recovered through the DSMAC. The DSMAC for 2012 includes the true-up amount for 2010 DSM programs. The total true-up amount also includes a true-up for the performance incentive in which APS verifies (1) actual energy savings (kWh), (2) the present value of net benefits from DSM programs, and (3) actual program costs. APS then determines whether the level of energy savings places the Company in the performance incentive tier for which it was approved and whether the amount of the performance incentive has changed based on actual program costs.

³⁹ The DSMAC is based on the Total 2012 DSM Budget, amended by Staff's proposed changes to the Residential HVAC program. Staff's changes reduced the Total 2012 DSM Budget by \$9.825 million. If this amount were included in the budget, the DSMAC charges would be \$0.002846 per kWh and \$1.0820 per kW.

Staff recommends that the calculations for the performance incentive portion of the annual true-up be presented in a separate section of the Annual DSM Progress Report. For example, in the Annual DSM Progress Report filed by the Company on March 1, 2012, which will provide information for programs implemented in January – December 2011, Staff recommends inclusion of a separate section in the report which details how the performance incentive for 2011 programs was trued-up. This portion of the true-up may then be included in the DSMAC for the 2013 DSM Implementation Plan.

VII. 2012 Plan Energy Savings, Benefits and Cost Effectiveness

Energy Savings

The total energy savings anticipated to result from proposed 2012 programs, as amended by Staff, is presented in the table below.

Proposed 2012 Plan Energy Savings

Program	2012 Units	Annual kWh Savings per unit	Total kWh Savings 2012
His a last content of the content of	esidential		
Residential Consumer Products			
CFLs	2,600,000	42	108,508,384
Giveaway CFLs	210,000	45	9,546,649
Variable Speed Pool Pump - 2012	1,000	1434	1,433,866
Pool Pump Timers	750	1080	810,199
Residential Existing Homes			
Residential HVAC	·		
Tier 1 - Equipment + QI	2,200	1020	2,243,506
Duct Test & Repair	316	1069	338,215
HVAC Diagnostics	904	710	641,825
Home Performance with Energy Star*			
HPwES Audits	4,500	0	0
Duct Test & Repair	2,100	1039	2,182,851
Air Sealing	400	1662	664,946
Air Sealing & Attic Insulation	750	1742	1,306,567
Direct Install - Shower Heads	2,850	238	679,114
Direct Install - Faucet Aerators	7,125	81	575,661
Direct Install - CFLs	38,000	43	1,625,193
Shade Screens	150	1861	279,194
Performance-based Tier 1	90	2071	186,391
Performance-based Tier 2	120	3179	381,494
Performance-based Tier 3	40	4732	189,264
Performance-based Tier 4	15	6657	99,855
Residential New Construction		0037	77,000
ENERGY STAR 3 (HERS 70)	1,750	5328	9,323,698
			,,e 2 0,000
ENERGY STAR Tier 2 (Insulation at Roof Deck)	250	6520	1,629,907
Residential Multi-Family		<u> </u>	
Direct Install Measures	82,500		
D 71 O C D 1		67	5,565,154
Builder Option Packages	240	2004	480,970
	Solutions for Bu	ısiness	
Energy Management Systems			
Replacing/Installing Pneumatic Controls	500,000	4	2,183,874
Replacing Digital Controls	500,000	3	1,747,099

Replacing Lighting Controls	100,000	1	138,374
LED			
Pedestrian Signs	500	676	337,863
Incandescent without Reflector	3,000	251	751,613
Incandescent with Reflector	3,000	199	596,774
MR-16 Replacement	1,000	141	140,860
Refrigeration Strip Lighting without Motion Sensor	1,700	589	1,001,153
Refrigeration Strip Lighting with Motion Sensor	1,325	665	880,654
Total			156,471,165

Cost Effectiveness

The cost effectiveness of the Company's proposed programs for 2012, as calculated by Staff, is presented in the table below. Staff recommends that, in all future DSM Implementation Plans, the Company use the same input values and methodology as Staff for calculating the present value benefits and costs to determine benefit-cost ratios.

Proposed 2012 Plan Cost Effectiveness

Program	2012 Units	Present Value Societal Benefits	Present Value Societal Costs	Benefit-Cost Ratio
a la Augustia de Cara		dential	The state of the s	
Residential Consumer Products				
CFLs	2,600,000	\$21,300,225	\$6,741,628	3.16
Giveaway CFLs	210,000	\$1,874,010	\$666,626	2.81
Variable Speed Pool Pump	1,000	\$463,126	\$444,372	1.04
Pool Pump Timers	750	\$261,687	\$158,276	1.65
Residential Existing Homes				
Residential HVAC				
Tier 1 - Equipment + QI	2,200	\$1,108,596	\$903,719	1.23
Duct Test & Repair	316	\$409,586	\$289,782	1.41
HVAC Diagnostics	904	\$198,065	\$197,597	1.00
Res HVAC Program TOTAL		\$1,716,247	\$1,391,098	1.23
Home Performance with Energy Star*				
HPwES Audits	4,500	\$0	\$414,307	0.00
Duct Test & Repair	2,100	\$2,843,265	\$881,645	3.22
Air Sealing	400	\$400,195	\$223,196	1.79
Air Sealing & Attic Insulation	750	\$814,987	\$785,648	1.04
Direct Install - Shower Heads	2,850	\$216,421	\$137,823	1.57
Direct Install - Faucet Aerators	7,125	\$196,800	\$50,342	3.91
Direct Install – CFLs	38,000	\$341,674	\$58,142	5.88
Shade Screens	150	\$156,007	\$129,732	1.20
Performance-based Tier 1	90	\$144,970	\$90,928	1.59
Performance-based Tier 2	120	\$314,592	\$219,719	1.43
Performance-based Tier 3	40	\$115,636	\$104,124	1.11
Performance-based Tier 4	15	\$56,880	\$53,979	1.05
HPwES Program Costs			\$2,352,000	
HPwES Program TOTAL		\$5,601,428	\$5,501,584	1.02
Residential New Construction				
ENERGY STAR 3 (HERS 70)	1,750	\$10,434,362	\$7,662,950	1.36
ENERGY STAR Tier 2 (Insulation at Roof Deck)	250	\$1,730,890	\$1,243,292	1.39
Residential Multi-Family	··· ·· · · · · · · · · · · · · · · · ·			1
Direct Install Measures	82,500	\$2,157,245	\$1,467,909	1.47

Builder Option Packages	240	\$347,841	\$330,560	1.05
Non	-Residential - So	lutions for Busines	S	
Energy Management Systems				
Replacing/Installing Pneumatic Controls	500,000	\$812,760	\$803,624	1.01
Replacing Digital Controls	500,000	\$650,208	\$657,193	0.99
Replacing Lighting Controls	100,000	\$51,498	\$43,398	1.19
LED				
Pedestrian Signs	500	\$117,788	\$108,345	1.09
Incandescent without Reflector	3,000	\$344,792	\$115,294	2.99
Incandescent with Reflector	3,000	\$318,443	\$158,718	2.01
MR-16 Replacement	1,000	\$77,487	\$49,729	1.56
Refrigeration Strip Lighting without Motion Sensor	1,700	\$350,947	\$220,051	1.59
Refrigeration Strip Lighting with Motion Sensor	1,325	\$295,396	\$177,096	1.67
Energy Efficiency Total		\$48,906,379	\$27,941,745	1.75

^{*} Measures in whole-house programs are evaluated without programs costs at the measure level because the incremental cost for the suite of measures offered under these programs vary greatly. Program costs are included at the program level to ensure program cost effectiveness.

Performance Incentive

The current tiered structure of APS's performance incentive is a product of the Settlement Agreement in APS's last rate case, approved in Decision No. 71448 (December 30, 2009). In 2012, the EE Rules require that APS achieve 1.75 percent savings of retail energy sales from the prior year or cumulative (2011 and 2012) savings of 3.0 percent. This goal results in savings of 533,298 megawatt-hours ("MWh") for 2012. As filed, APS's 2012 Plan would have met 100 percent of the energy efficiency standard for 2012, and the third performance incentive tier (96 -105 percent) would be used to calculate the performance incentive.

However, after eliminating two measures from the Existing Homes program that were not cost effective, the total energy savings from 2012 programs, including 10 percent of DR savings, totals approximately 499,500 MWh. This level of savings represents about 94 percent of the 2012 savings target such that the second performance incentive tier is used to calculate the performance incentive.

Removal of the non-cost effective measures required Staff to recalculate the net benefits for the entire 2012 plan portfolio of programs. Staff made its best effort to approximate the net benefits resulting from 2012 programs. However, because Staff and the Company utilize different inputs and methodologies for calculating net benefits (and cost effectiveness) and Staff

⁴⁰ A.A.C. RI4-2-2404(B)

cannot recalculate the net benefits for all 2012 Plan programs, this figure is inaccurate and is slightly higher than it would be had Staff calculated the net benefits for the 2012 portfolio.

Under the second performance incentive tier, the performance incentive is the lower value of six percent of net benefits resulting from 2012 programs or 12 percent of 2012 program costs. Although Staff's net benefits calculation is inaccurate, six percent of the net benefits is still the lower value. Staff recommends that APS's performance incentive for 2012 be \$5,603,684.

2012 Proposed Performance Incentive Calculation

Achievement Relative to the Energy Efficiency Goals	Performance Incentive as % of Net Benefits	Performance Incentive Capped at % of Program Costs
<85%	0%	0%
85% to 95%	6%	12%
96% to 105%	7%	14%
106% to 115%	8%	16%
116% to 125%	9%	18%
>125%	10%	20%

Energy Savings (kWh)	446,531,251
Percent of Goal	93.7%

	Net Benefits	Program Costs
Incentive %	6%	12%
Program Plan	\$93,394,737	\$57,454,300
Calculated Incentive	\$5,603,684	\$6,894,516

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Performance Incentive	\$5,603,684

VIII. 2012 Plan Environmental Benefits

The estimated environmental benefits associated with APS's 2012 Plan, as amended by Staff, are presented in the table below.

⁴¹ Program costs include only the total program costs for residential and non-residential programs, MER costs and, for 2012, the costs for the ESCP.

Proposed 2012 Environmental Benefits

	Water (million			CO_2	
	gallons)	SOx (lbs)	NOx (lbs)	(million lbs)	PM ₁₀ (lbs)
		Residential			
Consumer Products	232	3,252	61,787	657	18,050
Existing Homes	109	1,534	29,151	310	8,516
New Construction	69	975	18,253	197	5,411
Appliance Recycling	29	406	7,719	82	2,255
Low Income	11	156	2,957	31	864
Conservation Behavior	10	139	2,632	28	769
Multi-Family	17	232	4,407	47	1,287
Shade Trees	6	90	1,714	18	501
Residential Totals	483	6,784	128,620	1,370	37,653
	N	on-Resident	ial		
Large Existing	649	9,104	172,985	1,839	50,535
New Construction	130	1,825	34,680	369	10,131
Small Business	165	2,318	44,033	468	12,863
Schools	147	2,063	39,205	417	11,453
EIS	3	44	844	9	247
Non-Residential Totals	1,094	15,354	291,747	3,102	85,229
2012 Program Totals	1,577	22,138	420,367	4,472	122,882

IX. 2012 Plan Measurement, Evaluation, and Research

The MER process verifies the impact and cost effectiveness of the EE programs. Navigant Consulting, an independent third-party, energy consulting company, provides the EE program measurement and evaluation services. These measurement and evaluation activities include, but are not limited to:

- Performing process evaluation to indicate how well programs are working to achieve objectives; and
- Performing impact evaluation to verify that EE measures are installed as expected; measuring of savings on installed projects to monitor the actual program savings that are achieved; and research activities to refine savings and cost benefit models and identify additional opportunities for energy efficiency.

The approach for measurement and evaluation of the energy efficiency programs is to integrate data collection and tracking activities directly into the program implementation process. In fact, Commission Decision No. 69663 (June 28, 2007) requires APS to:

Use measured savings obtained from APS customers by the MER contractor beginning no later than July 1, 2007; and that the averages of actual measured usage, for both standard and upgraded equipment, should be recalculated by the MER from usage samples for each prescriptive measure based on new measurements from the field no less frequently than every two years.

APS integrates the most recent annual MER adjustments and process and impact findings into its annual Implementation Plan.

MER Budget

APS proposes to maintain a MER budget of \$2.5 million for 2012 to cover ongoing MER activities associated with the energy efficiency programs. APS will perform measurement and verification of the DR programs peak load reduction with detailed modeling and statistical techniques.

X. Recommendations

Staff recommends approval of APS's 2012 Plan, as discussed herein. A summary of Staff's recommendations are presented below.

Staff recommends approval of the revised Consumer Products Program; the Residential HVAC Program, as modified by Staff; the revised Home Performance with Energy Star Program; the revised Residential New Construction Program; the revised Multifamily Energy Efficiency Program; the proposed EMS and LED measures within the Non-Residential Program; and the Energy Codes & Standards Support Project.

It is Staff's expectation that, once APS has compiled 12 months of data regarding actual energy savings associated with pool pump timers, the Company will file a letter detailing the participation levels for this measure and whether or not the timer measure results in cost-effective energy savings.

Staff recommends that timers cease to be included as a measure eligible for rebates in future years unless savings from the timers can be verified by the Company.

Staff does not recommend that APS be allowed to include savings impacts from the pool pump and pool pump motor legislation as energy savings from building codes under A.A.C. R14-2-2404(E).

Staff recommends that the number of participants, energy savings, coincident demand, measure life, actual expenses, etc. be reported separately for the Residential HVAC and HPwES components of the Existing Homes Program in the Company's Annual DSM Progress Report.

Staff further recommends that APS report the current HPwES measures separate from the HPwES performance-based tiers but include sufficient information within the tier-level reporting so Staff is aware of the measures being installed within each performance-based tier.

Staff recommends that APS track and report in the Company's Annual DSM Progress Report the number and type of optional measures that builders/developers are choosing to install under the MEEP BOPs along with the energy savings, coincident demand savings, and actual costs for each measure.

Staff recommends that APS report in its Annual DSM Progress Report the number of measures installed, the annual energy and capacity savings, and the measure life for the EMS and LED measures on an individual measure basis so that both the Company and Staff are able to clearly identify those measure preferred by customers and the individual energy savings characteristics associated with these new measures.

Staff recommends that the Energy Codes & Standards Support Project be renamed the Energy Building Codes Support Project to reflect that only savings from improved building codes, and not appliance standards, are eligible to be counted under the standard.

Staff recommends that MER information for the Energy Building Codes Support Project be included in APS's Annual DSM Progress Report.

Staff does not recommend approval of the Renewable Energy and Energy Efficiency Integration Pilot Program at this time.

Staff recommends granting APS's request to extend the HEI pilot period so that two summers of information may be captured, as proposed in the original application and as approved by the Commission.

Staff further recommends that the budget for the HEI Pilot be limited to the budgets approved for the pilot program in Decision No. 72214 (March 3, 2011) and the Commission's decision in this docket for the 2012 Plan.

Staff recommends maintaining the flexibility to shift budgeted funds from one program to another program in the same sector (Residential or Non-Residential) per calendar year with the exception that funds may not be shifted from Low Income or Schools programs.

Staff also recommends that APS be allowed to exceed any DSM program annual budget by up to 5 percent without prior Commission authorization, rather than the 15 percent approved in Decision No. 70637 (December 11, 2008).

Staff recommends that, in all future DSM Implementation Plans, the Company use the same input values and methodology as Staff for calculating the present value benefits and costs to determine benefit-cost ratios.

Staff recommends approval for recovery of incremental costs for marketing, customer acquisition, and MER for DR rates, which includes time-of-use rates, through the DSMAC and has included these costs in its DSMAC calculation.

Staff recommends DSMAC charges of \$0.002487 per kWh and \$0.9450 per kW. Staff recommends that APS file its DSMAC tariff in compliance with the Decision in this case within 15 days of the effective date of the Decision.

Staff recommends that APS file a revised 2012 Plan, reallocating approximately \$9.8 million to programs and measures, either new or existing, that Staff has found to be cost effective to generate the necessary 20,477 MWh to meet 100 percent of the 2012 savings target. Staff recommends that APS file a revised 2012 Plan by February 10, 2012.

Staff recommends that APS's performance incentive for 2012 be \$5,603,684 and that the performance incentive true-up calculation be provided in the Annual DSM Progress Report.

Staff recommends that APS's programs continue to encourage participation in other municipal, state, or federal government energy conservation programs and that the reporting requirements of A.A.C. R14-2-213 be superseded by A.A.C. R14-2-2409 and the reporting requirements included in the Commission's decision in this docket.

Staff recommends that the reporting requirements ordered in Decision Nos. 59601 (December 5, 1995); 67744 (April 7, 2005); 68648 (April 12, 2006); 70637 (December 11, 2008); 71444 (December 23, 2009); 71866 (September 1, 2010); 72032 (December 10, 2010); 72060 (January 6, 2011); 72088 (January 20, 2011) be superseded by the EE Rules such that APS only be required to file an Annual DSM Progress Report on March 1 of each year, and a status report on September 1, in a Commission-established docket for that year, rather than filing separate reporting materials in the various dockets discussed above.

Beyond the reporting requirements of the EE Rules detailed in A.A.C. R14-2-2409, Staff also recommends that APS include the following information in its Annual DSM Progress Reports:

- whether, and what type of, DSM measures are installed by customers subsequent to the receipt of study or design assistance incentives;
- a list of community education and consumer outreach efforts and advertising and marketing activities at the program level for each program;
- energy savings, as required by the EE Rules, for each measure for the previous calendar year and program-to-date, in terms of annual energy savings, lifetime energy savings over the expected life of the measure, and peak load MW savings;
- cost (actual expenditures) and budget information in the disaggregated manner dictated by the EE Rules;

- reduced emissions of SOx, NOx, CO₂, and PM₁₀;
- for Direct Install measures, the 1) active number of contractors and contractor identification, 2) number of Direct Install jobs completed, 3) dollar value of the Direct Install incentives paid to contractors, 4) dollar value of Direct Install jobs paid by the customer, 5) number of each Direct Install measure for which incentives were paid, 6) number of instances when incentives were reduced because of eligibility for incentives paid by other entities, 7) spending and savings numbers attributable to Direct Install for the previous calendar year and program-to-date, 8) descriptions of the types of businesses participating in Direct Install with frequencies of participation for each type, and 9) an estimation of the reduced marketing or other program or administration costs compared to those that would have been expended if the measures were implemented through a non-Direct Install program;
- the level of spending associated with non-energy efficiency measures in the Energy Wise program;
- the level of spending associated with non-energy efficiency measures in the Appliance Recycling program;
- a separate section for Self Direction projects;
- the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the REEF program and the Non-Residential Customer Repayment Financing program;
- detailed information on how savings from the Bid for Efficiency pilot measure are verified; and
- an Implementation budget category for applicable programs and, for each applicable program, how much Implementation funding is retained by APS and how much is paid to outside contractors.

Staff recommends that APS present an overview of its Annual DSM Progress Report to the Commission at a Spring (April or May) DSM Open Meeting to be scheduled within 60 days of APS filing its Annual DSM Progress Report on March 1 of each year.

Steven M. Olea

Director

Utilities Division

SMO:LAF:tdp\MAS

ORIGINATOR: Laura A. Furrey

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Table 2. Troposed Port		Training &			,	P		Program Total
	Repates and	Technical	Consumer	Program	Program	Flaming &	Hinancing	Cost
	Incentives	Assistance	Education	Implementation	Marketing	Administration	Lillanding	10000000000000000000000000000000000000
Program			Residential		10 m			030 300 64
		000	000 04	\$2 150 000	\$850,000	\$475,000	0.0	0€7,000,/€
Consumer Products	\$4,126,250	\$2,000		2000000000				
D Lomes				000000	\$47 808	\$41 649	\$0	\$930,329
Existing fromes	\$664.521	\$28,512	\$24,119	\$128,630	047,070			¢4 873 000
• Residential HVAC	000 103 000	\$103.000	\$75,000	\$1,070,000	\$560,000		0,000	000,000
Home Performance with Energy Star	\$2,521,000	4103,000			\$550,000	\$403,000		
New Construction	\$2,225,000	\$120,000			\$359 000	\$165,000	\$0	
Appliance Recycling	\$300,000	\$0		4600,000			0\$	\$2,779,000
Town Income	\$2,594,000	\$10,000					\$0	\$1,053,000
LOW Miconic	0\$	\$6,000			0.44.0	9	\$0	\$1,858,250
Conservation Demaylor	\$822 500	\$5,000	\$15,000			9		
Multi-Family	000 030	5	\$12,500	\$237,500	\$65,000			
Shade Trees	300,000			086 579 380	\$2.501.898	\$1,738,649	\$255,000	\$75,188,424
Decidential Subtotal	\$13,303,271	\$314,512	\$194,019				新 在场上。	1、最美美元原数
Nestuchilar Carrent			Non-Residential	-	L		\$70,000	\$18 123 541
		4485 000	\$134 000	\$4,195,000	\$1,017,000		9,0,0	7
Large Existing	\$11,802,541	000,000			\$203,000	\$173,000	20	\$3,497,670
New Construction	\$2,064,670	\$122,000				\$182,000	\$10,000	\$4,653,843
New Collstances	\$3.354.843	\$111,000	\$23,000			,		\$3 613 823
Small Business	\$7.703.873	\$120,000	\$25,000	\$842,000	*	7		
Schools	400000			\$20,000	\$10,000			3
EIS	\$77,034		è	9\$	\$1.705.000	000,998\$	000,08\$ 0	\$29,966,971
Non-Residential Subtotal	\$19,544,97	\$848,000	0 \$220,000		⅃		大学 生 か み	
A CONTRACTOR OF THE PROPERTY O		Ω	Demand Kesponse	nse				\$8,665,000
And Deale Colutions								\$200,000
AFS Feak Solutions								\$800 UUU
DR Marketing and MEK of Kate Options								000,000
HEI Pilot Program								\$9,764,000
Demand Response Subtotal								
						The state of the s	Othor	日本 からかから

Other	
Building Codes	\$100,000
MER	\$2,500,000
Performance Incentive	\$5,603,684

2012 DSM Plan Total

Decision No.

1 BEFORE THE ARIZONA CORPORATION COMMISSION **GARY PIERCE** 2 Chairman **BOB STUMP** 3 Commissioner SANDRA D. KENNEDY Commissioner PAUL NEWMAN 5 Commissioner **BRENDA BURNS** 6 Commissioner 7 IN THE MATTER OF THE APPLICATION 8 DOCKET NO. E-01345A-11-0232 OF ARIZONA PUBLIC SERVICE DECISION NO. 9 COMPANY FOR APPROVAL OF THE COMPANY'S 2012 DEMAND SIDE ORDER 10 MANAGEMENT IMPLEMENTATION PLAN. 11 12 13 Open Meeting 14 December 13 and 14, 2011 Phoenix, Arizona 15 BY THE COMMISSION: 16 FINDINGS OF FACT 17 1. Arizona Public Service Company ("APS" or "the Company") is certificated to 18 provide electric service as a public service corporation in the State of Arizona. 19 20 APS provides service in the counties of Apache, Cochise, Coconino, Gila, La Paz. Maricopa, Navajo, Pima, Pinal, Yavapai and Yuma. The Company services over 1.1 million 21 customers in Arizona, including approximately 984,000 Residential and 120,000 Non-Residential 22 23 customers. 3. On June 1, 2011, APS filed its Application for Approval of the Company's 2012 24 Demand Side Management ("DSM") Implementation Plan. On June 24, 2011, APS filed a 25 Revised 2012 Plan ("2012 Plan"), replacing the Company's prior filing in its entirety. According 26 to APS, the Revised 2012 Plan corrected a discrepancy in lifetime megawatt-hour savings. 27 calculations and other related information. On October 20, 2011, APS filed a revised Attachment 28

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3 to the 2012 Plan, reducing the DSM Adjustment Charge ("DSMAC") to reflect Commission Decision No. 72582 which did not approve the Company's ev-READY project as a DSM program.

I. Executive Summary (2012 Plan Overview)

4. In its 2012 Plan, APS proposes to continue implementation of existing energy efficiency and demand response programs that have been previously approved by the Arizona Corporation Commission ("Commission"). APS's current portfolio includes a mix of programs targeted to multiple customer segments as detailed below.

Residential Programs

- Consumer Products
- Existing Homes
- New Construction
- Appliance Recycling*

- Low Income*
- Conservation Behavior*
- Multifamily Energy Efficiency
 - Shade Trees*

Non-Residential Programs

- Large Existing Facilities
- New Construction and Renovation
- Small Businesses
- Schools
- Energy Information Systems*
- 5. No changes are proposed in APS's 2012 Plan for previously approved programs marked with an asterisk. As such, Staff is not addressing these programs at this time.
- 6. The 2012 Plan includes new measures for existing programs in addition to modifying some existing programs, detailed below in Table 1. APS is also introducing a new pilot program that integrates renewable energy and energy efficiency to explore savings gained from system-wide improvements. The 2012 Plan also requests Commission approval for limited authority to shift budgeted funds between Residential and Non-Residential program sectors and clarification that APS must comply only with the energy efficiency reporting requirements of the Electric Energy Efficiency Standards ("EE Rules"), Arizona Administrative Code ("A.A.C.") R14-2-2401, et seq., rendering miscellaneous energy efficiency reporting requirements ordered in other dockets unnecessary.

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2012 Proposed Energy Efficiency and Demand Response Program Changes

	Efficiency and Demand Response Program Changes
Residential Consumer Products	
• Lighting	• Update savings on 100 Watt equivalent compact fluorescent lamps ("CFLs") due to change in baseline from Energy Independence and Security Act ¹ standards
Swimming Pools	• Update baseline from single speed pumps to dual speed pool pumps due to State legislation becoming effective
Residential Existing Homes	
• Home Performance with ENERGY STAR®	• Add a performance-based rebate measure as an alternative rebate structure
Residential New Construction	
• ENERGY STAR® Homes	• Update the builder and home rater incentives to move builders to new ENERGY STAR® Version 3 standard and higher 2nd tier level
Residential Multifamily	
New Construction/Major Renovation	• Redesign the Builder Option Packages ("BOP") to allow builders flexibility in meeting the efficiency standards for new construction
	• Add a performance path to BOPs
	Add an energy study incentive
Non-Residential Solutions for B	Business
Add Prescriptive Measures	• Energy Management Systems ("EMS") • Six LED lighting measures
Other	
Codes and Standards	• Encourage energy savings through adherence to local building codes and support energy codes and standards updates
• EE/RE Pilot	• Introduce a new pilot program that integrates energy efficiency, renewables, and smart grid initiatives
• ev-Ready	• Implement APS's Electric Vehicle Readiness Demonstration Project including the use of demand response strategies

7. The 2012 Plan addresses the implementation strategy APS will use to achieve compliance with the EE Rules. The 2009 Settlement Agreement, approved in Decision No. 71448 (December 30, 2009), stated, "If higher goals are adopted by the Commission for 2010, 2011 or 2012 in another docket, then those higher goals will supersede the goals [in the Settlement Agreement], as will any higher performance incentives." In 2012, the Electric Energy Efficiency

¹ Section 321. Efficient Light Bulbs, HR6 Energy Independence and Security Act of 2007 (December 17, 2007). Available at http://frwebgate.access.gpo.gov/cgi-bin/getdoc.cgi?dbname=110_cong_bills&docid=f:h6enr.txt.pdf

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² A.A.C. RI4-2-2404(B)

Standard requires that APS achieve 1.75% savings of retail energy sales from the prior year or cumulative (2011 and 2012) savings of 3.0%. This goal results in savings of 533,298 megawatthours ("MWh"). The 2009 Settlement Agreement requires APS to achieve only 1.5% energy sayings in 2012 based on total energy resources needed to meet retail load, or 479,169 MWh. The 2012 goal established in the Energy Efficiency Standard results in a higher savings goal and, therefore, supersedes the 2012 goal established in the 2009 Settlement Agreement.

- 8. The Bill Impacts, Energy Savings, Net Benefits, Cost Effectiveness, Environmental Benefits, and Measurement, Evaluation, and Research for the 2012 Plan are presented in Sections VI – IX. Staff's proposed budget for the 2012 Plan totals \$72,821,984. This level of investment results in over 446,500 MWh of cost-effective energy savings. Using the Societal Cost Test ("SCT"), the 2012 Plan has a benefit-cost ratio of 1.75.
- Staff's recommended budget and programs result in savings that fall short of the prescribed 1.75 percent savings goal for 2012. As such, Staff has recommended that APS file a revised 2012 Plan, reallocating approximately \$9.8 million to programs and measures, either new or existing, that Staff has found to be cost effective to generate the necessary energy savings to meet 100 percent of the 2012 savings target. Staff has recommended that APS file a revised 2012 Plan by February 10, 2012.

II. 2012 Proposed Program Changes

- Existing residential programs to which APS proposes modifications include the 10. Consumer Products Program, the Existing Homes Program, the Residential New Construction Program, and the Multifamily Energy Efficiency Program.
- 11. The 2012 Plan proposes to add Energy Management Systems and LED Lighting measures to the relevant programs from APS's existing non-residential program offerings which are marketed as "APS Solutions for Business." The four relevant non-residential program offerings to which the additions apply include the Large Existing Facilities Program, the New Construction Program, the Small Business Program and the Schools Program. The other program

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modifications are proposed for this program.

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a. Residential Programs

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i. Consumer Products Program

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Current Program

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12. The current program consists of two measures: United States Environmental Protection Agency ("EPA")/Department of Energy ("DOE") ENERGY STAR® approved high-efficiency lighting and dual and variable speed pool pumps with energy efficient motors.

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13. For the lighting measure, APS solicits discount pricing from CFL manufacturers and distribution of CFLs through local retailers. The discounted pricing is passed on to consumers through a negotiated agreement with lighting manufacturers and retailers.

in APS Solutions for Small Business is the Energy Information Services Program; no additions or

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14. The efficient pool pump measure provides incentives to consumers, retailers and installers to help overcome the higher initial cost of dual speed and variable speed pool pumps with efficient motors and to increase adoption in the marketplace. An instant rebate is also

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available for a new type of smart digital pool pump timer which provides savings by automatically

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adjusting pool pump run times.
Proposed Changes

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15. There are two major changes to APS's Consumer Products Program, both compelled by recent legislation.

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16. First, Section 321 of the Energy Independence and Security Act ("EISA"), passed in 2007, mandates improved efficiency for light bulbs. Light bulbs manufactured after January 1, 2012, will need to meet the new efficiency levels, thereby creating a lower baseline level of energy use for "conventional" light bulbs. The EISA standards are being phased in over a three year time period: standards apply to 100 watt incandescent bulbs in 2012, 75 watt bulbs will be addressed in

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2013, and 60 watt bulbs will be addressed in 2014.

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17. Pursuant to Decision No. 72032 (December 10, 2010), APS has updated its savings analysis for 100 watt equivalent CFL using the updated baseline level of savings. An EISA compliant bulb will produce close to the equivalent light output of today's 100 watt incandescent

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³ A.R.S. § 44-l375.02(B)(2), 2011.

bulbs, while using only 75 watts of energy. By comparison, a CFL uses only 23-26 watts (depending on the type of CFL bulb) to produce the same amount of light, so CFLs continue to be a significant savings measure when compared to EISA-compliant incandescent bulbs.

- 18. The second change to APS's Consumer Products Program results from the passage of Arizona legislation which requires pool pumps sold in Arizona after January 1, 2012 that are greater than or equal to one horsepower to have a minimum of two-speeds.³ As such, dual speed pumps will be the baseline against which variable speed pump costs and energy use will be compared. The rebate previously available for dual-speed pumps will no longer be available. APS also believes that, once actual savings impacts from the pool pump legislation can be determined, it will meet the standard for claiming energy savings from building codes under A.A.C. R14-2-2404(E).
- 19. The improved pool pump and pool pump motor efficiency standards entitled "Appliances and Equipment Energy Efficiency Standards" are set forth in Title 44, Article 19 of the Arizona Revised Statutes. Staff believes that the improved standards for residential pool pumps and pool pump motors are appliance and equipment standards, not building codes. The EE Rules apply only to building codes, not appliance and equipment standards.
- 20. The Commission recognizes a distinction between appliance and equipment standards and building codes as evidenced by the inclusion of both categories in the Gas Utility Energy Efficiency Standards at A.A.C. R14-2-2504(E). This provision allows an affected utility to count up to one-third of the savings from improved energy efficiency building codes and up to one-third of the savings from improved energy efficiency appliance standards towards meeting the energy efficiency standard.
- 21. Because energy savings from improved energy efficiency appliance and equipment standards were not included within the EE Rules, and pool pumps and pool pump motors are considered appliances and equipment, Staff does not believe APS can claim energy savings from the pool pump legislation under A.A.C. R14-2-2404(E).

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Proposed Budget

22. The proposed budget for the Consumer Products Program for 2012 is presented in the table below:

2012 Proposed Consumer Products Program Budget

Rebates and Incentives	\$ 4,126,250
Program Implementation	\$ 2,150,000
Program Marketing	\$ 850,000
Planning and Administration	\$ 475,000
Financing Subtotal	\$
Training and Technical Assistance	\$ 2,000
Consumer Education	\$ 2,000
Total Program Cost	\$ 7,605,250
Incentives as % of Total Budget	54%

Cost Effectiveness

23. Staff's review of the benefits and costs associated with the proposed changes to the measures in the Consumer Products Program found that all of the measures and the program, as a whole, are cost effective, meaning that the benefits outweigh the costs. Staff's benefit-cost analysis is presented in the table below.

Cost Effectiveness of the Consumer Products Program

Measure	Units	Present Value DSM Savings	Present Value DSM Costs	B/C
CFLs	2,600,000	\$21,300,224.67	\$6,741,627.51	3.16
CLES	2,000,000	\$21,500,224.07	Ψ0,741,027.31	3.10
Giveaway CFLs	210,000	\$1,874,009.68	\$666,626.39	2.81
Variable Speed Pool Pump	1,000	\$463,126.19	\$444,371.67	1.04
Pool Pump Timers	750	\$261,687.13	\$158,276.06	1.65
Program Total		\$23,899,047.68	\$8,010,901.63	2.98

Recommendations

24. The proposed changes to the Consumer Products Program are cost-effective. As such, Staff has recommended approval of the revised Consumer Products Program.

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25. It is Staff's expectation that, once APS has compiled 12 months of data regarding actual energy savings associated with pool pump timers, the Company will file a letter detailing the participation levels for this measure and whether or not the timer measure results in cost-effective energy savings. While Staff finds this measure cost-effective for the 2012 Plan, Staff has also recommended that timers cease to be included as a measure eligible for rebates unless savings from the timers can be verified by the Company.

26. Staff does not recommend that APS be allowed to include savings impacts from the pool pump and pool pump motor legislation as energy savings from building codes under A.A.C. R14-2-2404(E) for reasons discussed above.

ii. Existing Homes Program

Current Program

- 27. APS's Existing Homes Program consists of two components: 1) Heating Ventilation and Air Conditioning ("HVAC") Program and 2) Home Performance with ENERGY STAR® ("HPwES") Program. In its 2012 Plan, APS is not proposing any enhancements or measures for the HVAC component of its Residential Existing Homes program, but the Company is proposing a performance-based rebate structure for the HPwES component.
- 28. The current HPwES program utilizes certified contractors to perform a detailed checkup on a customer's home to diagnose energy inefficiencies. The HPwES checkup provides the customer with a comprehensive list of potential improvements that would make their home more energy efficient. The customer has the option of selecting the improvements, if any, which the contractor is also qualified to install.
- 29. The cost of the checkup to the customer is \$99 and it includes ten CFLs, three faucet aerators and one low flow showerhead in addition to the evaluation and energy efficiency recommendations for the home. Of the customers who have received audits to date, approximately 40% have installed at least one additional energy efficiency measure. It is also worth noting that customers participating in HPwES also gain access to APS's Residential Energy Efficiency Financing ("REEF"). The REEF program offers customers financing for energy efficiency

1 improvements at below market rates, further reducing the upfront cost barrier for whole house 2 energy retrofits.

Proposed Changes

- 30. According to APS, a performance-based rebate would offer customers an alternative to the prescriptive approach, in which the incentive is based on the modeled estimated savings of the project. Under this incentive structure, customers would receive a greater reward for projects that achieve deeper energy savings. Typically, these projects are more expensive and include multiple envelope improvements combined with properly sized high efficiency HVAC equipment. However, when installed all at the same time the project cost is reduced and the contractor can more efficiently execute the combination of measures.
- 31. While many of the participating HPwES contractors are also participating in the APS Residential HVAC program, very few HVAC replacements are taking place as a part of the HPwES program.
- 32. APS believes a performance-based incentive would encourage customers to take advantage of more measures when undertaking whole-home retrofits by potentially providing a greater incentive commensurate with anticipated energy savings. APS anticipates that the performance-based incentive would increase both the overall number of homes that adopt measures and the number of measures adopted per home. This would allow participating customers to earn the higher incentives associated with the combined energy savings of HVAC and envelope measures.
- 33. Aside from the program incentives and slight changes to the delivery strategy described below, all other aspects of the HPwES program remain the same, including the target market, program eligibility, and monitoring and evaluation.

Program Incentives

34. The proposed incentive structure provides incentives based on tiers of modeled whole house energy savings calculated on dollars per first-year energy savings. The total incentive would be capped at 75% of incremental cost or \$3,000. APS's proposed incentive structure is

shown in the table below. Customers receiving a performance-based incentive would not be eligible for any other incentives offered by APS that would apply to the measures being installed.

Percent of Whole House Energy Savings	Incentive (\$/kWh saved)	Total Incentive Cap
Tier 1: 10 - 15%	\$0.25	\$3,000
Tier 2: 15 - 20%	\$0.30	\$3,000
Tier 3: 20 - 30%	\$0.35	\$3,000
Tier 4: > 30%	\$0.40	\$3,000

- 35. Customers that wish to take advantage of performance-based incentives may choose any combination of the listed measures APS proposes to include in the performance-based program, which are limited to:
 - Duct sealing
 - Air Sealing
 - Insulation
 - Shade Screens
 - Pool Pumps
 - Early Retirement HVAC with Quality Installation

Delivery Strategy and Administration

- 36. Similar to the current HPwES program, customers must undergo a \$99 home energy checkup performed by a participating APS HPwES contractor. As a part of this comprehensive evaluation, contractors are required to input the home data into energy modeling software provided by APS. This software models the estimated impact for each recommended measure, and provides the customers with accurate information on expected savings and payback periods.
- 37. The new performance-based rebate amount would be automatically estimated by the software and reported to the customer on their energy savings report. The final incentives would be paid based on the post installation results as verified during test out protocols. The software being used is EM HomeTM produced by Conservation Services Group. This software has met all DOE testing standards, and APS continually evaluates the output of the software for accuracy and climate-specific variables.

Decision No.	

Proposed Budget

38.

3 table below:

Proposed 2012 Existing Homes Budget

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1 Toposed 2012 Existing Homes Budget	
Rebates and Incentives	\$10,190,722
Training and Technical Assistance	\$434,000
Consumer Education	\$355,000
Program Implementation	\$2,563,253
Program Marketing	\$1,058,000
Planning and Administration	\$772,500
Financing	\$255,000
Total Program Cost	\$15,628,475
Incentives as % of Total Budget	65%

Cost Effectiveness

39. Although new measures were only proposed for the HPwES component of the Existing Homes Program, Staff reviewed each measure within the Existing Homes Program to verify the cost-effectiveness of the program as a whole. Measures in whole-house programs are evaluated without programs costs at the measure level because the incremental measure costs for the suite of measures offered under these programs varies greatly. Including programs costs at the measure level for whole-house programs can provide an inaccurate view of cost-effectiveness. Program costs are included at the program level to ensure program cost effectiveness.

The proposed budget for the Existing Homes Program for 2012 is presented in the

40. While the proposed performance-based HPwES measures are cost-effective, Staff has found that the Tier 2 and Tier 3 measures currently included in the Residential HVAC component of the Existing Homes Program are not cost-effective with SCT benefit-cost ratios of 0.63 and 0.37, respectively. Staff eliminated these measures and proportionately scaled back the 2012 units for the Duct Test & Repair and HVAC Diagnostics measures. Staff's benefit-cost analysis is presented in the table below.

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Decision No.

Measure

TOTAL

HPwES Audits

Air Sealing

Duct Test & Repair

Direct Install - CFLs

Performance-based Tier 1

Performance-based Tier 2

Performance-based Tier 3

Performance-based Tier 4

HPwES Program TOTAL

Existing Homes TOTAL

HPwES Program Costs

Shade Screens

Air Sealing & Attic Insulation

Direct Install - Shower Heads

Direct Install - Faucet Aerators

Tier 1 - Equipment + QI

Duct Test & Repair

HVAC Diagnostics

Res HVAC Program

Benefit/Cost

Ratio

1.23

1.41

1.00

1.23

0.00

3.22

1.79

1.04

1.57

3.91

5.88

1.20

1.59

1.43

1.11

1.05

1.02

1.06

Present Value

DSM Costs

\$903,719.32

\$289,782.08

\$197,597.04

\$1,391,098.44

\$414,306.84

\$881,644.95

\$223,195.60

\$785,647.62

\$137,823.28

\$50,342.01

\$58,142.29

\$129,732.44

\$90,927.90

\$219,718.61

\$104,123.70

\$53,978.68

\$2,352,000

\$5,501,583.93

\$6,892,682.37

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Recommendations

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41. Tiers 2 and 3 of the Residential HVAC program are not cost-effective and Staff has recommended that APS not be permitted to offer these measures within the Existing Homes Program. The minimal energy savings associated with the measures included in these two tiers are not commensurate with the significantly higher incremental costs when compared to the energy savings and costs of Tier 1 measures. Although a number of APS customers have taken advantage of the rebates for the Tier 2 and 3 equipment and quality install, it is not appropriate for APS to offer rebates nor for customers to pay for measures that are not cost-effective.

Cost Effectiveness of the Proposed Existing Homes Program, amended by Staff 2012

Units

2200

316

904

4500

2100

400

750

2850

7125

38000

150

90

120

40

15

Present Value

DSM Savings

\$1,108,595.92

\$409,585.68

\$198,064.96

\$1,716,246.56

\$0.00

\$2,843,265.09

\$400,195.26

\$814,987.40

\$216,421.21

\$196,800.09

\$341,674.26

\$156,007.06

\$144,970.31

\$314,592.00

\$115,635.76

\$56,879.59

\$5,601,428.04

\$7,317,674.60

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Decision No.

42. Staff has recommended that APS continue to offer rebates for the Tier 1, Duct Test and Repair, and HVAC diagnostics measures within the Residential HVAC program at the levels suggested by Staff in the table above.

43. Staff has also recommended that the number of participants, energy savings, coincident demand, measure life, actual expenses, etc. be reported separately for the Residential HVAC and HPwES components of the Existing Homes Program in the Company's Annual DSM Progress Report. Staff has further recommended that APS report the current HPwES measures separate from the HPwES performance-based tiers but include sufficient information within the tier-level reporting so Staff is aware of the measures being installed within each performance-based tier.

iii. Residential New Construction Program

Current Program

44. The APS Residential New Construction program is based on the requirements of the EPA ENERGY STAR® Homes ("ESH") program. Currently, APS provides builder incentives of \$400 per home to comply with ENERGY STAR® Version 2 guidelines and a higher incentive of \$1,000 per home for builders that meet higher savings levels of 30% compared to standard new construction. The higher tier efficiency standard is approximately double the 15% savings of the current ESH program.

Proposed Changes

45. In 2012, the EPA will release Version 3 guidelines for the ESH program. As a result, ENERGY STAR® qualified homes under Version 3 will be approximately 15% more efficient than homes built under Version 2.4 Due to the updated Version 3 guidelines, APS proposes to update the APS Residential New Construction program builder incentive structure to

⁴ Homes built to the new Version 3 guidelines will be at least 20% more energy efficient than homes built to the 2009 International Energy Conservation Code (IECC). By contrast, homes built to the Version 2 guidelines are 15% more efficient than homes built to the 2006 IECC. The 2009 IECC incorporates a number of design changes including improvements to duct sealing and verification, duct insulation, window U-factors, and efficient lighting requirements, resulting in approximately 12 – 20% savings over the 2006 IECC. See R. Lucas, DOE, Analysis of 2009 International Energy Conservation Code Requirements for Residential Buildings in Mesa, Arizona (March 2011). Available at http://www.mesaaz.gov/sustainability/pdf/MesaFINALResidentialReportMarch%202011.pdf.

account for higher incremental costs that builders will incur to meet Version 3 requirements and achieve significantly higher savings per participating home.

- 46. As APS has consistently done in the past, the Company proposes to continue to include a higher "second tier" program savings level to encourage advanced builders to exceed the ENERGY STAR® requirements and achieve even higher savings levels. APS proposes that this level is set at a Home Energy Rating System ("HERS") score of 60, which represents an average savings of over 6,500 kWh per year compared to a typical new home in Arizona.
- 47. Unlike prior versions of ENERGY STAR®, there is no longer one single HERS score that can be associated with all Version 3 compliant homes. This is largely due to the new size adjustment factor ("SAF"), which requires larger homes to achieve lower HERS scores to qualify for ENERGY STAR®. In general, Version 3 compliant homes need to achieve HERS scores of approximately 68 to 72 or lower in order to qualify. In addition, they must meet a number of new prescriptive checklist requirements, discussed below, that provide additional energy savings which are not captured in the HERS score, but are reflected in the energy modeling of savings.
- 48. In addition to the transition to Version 3 guidelines, APS believes that in order to ensure that the stringent energy efficiency levels of the new program requirements are being met, program quality control is essential. This will require APS to acquire more data on the home inspection process from the independent home energy raters who certify homes ENERGY STAR®. This additional field data will require home energy raters to spend added time collecting and uploading data to APS. The data will help ensure program consistency and field compliance while saving APS staff time in data collection. Moreover, Version 3 requires home energy raters to complete four inspection checklists (compared to one checklist under Version 2).⁵ In exchange,

http://www.energystar.gov/ia/partners/bldrs_lenders_raters/Bundled_Checklists_v68_2011-09-01_clean_fillable_508.pdf

⁵ Both the Performance and Prescriptive Paths of the Version 3 National Program Requirements require completion of four inspection checklists: Thermal Enclosure System Rater Checklist; HVAC System Quality Installation Rater Checklist; HVAC System Quality Installation Contractor Checklist; and Water Management System Builder Checklist. For more information see ENERGY STAR Qualified Homes, Version 3 (Rev. 04) Inspection Checklists for National Program Requirements, available at

1 APS proposes to provide an incentive for home energy raters who provide this additional field data.

Primary Changes from Version 2 to Version 3

- 49. With Version 3, homes must meet baseline ENERGY STAR requirements, still using either a prescriptive or performance path. Both options are based on a set of specifications called the ENERGY STAR Reference Design. When the prescriptive path is used, the home is simply built according to the Reference Design specifications (similar to the Builder Option Package approach used in ENERGY STAR Version 2). No trade-offs are allowed when the prescriptive path is used.
- 50. In contrast, the Version 3 performance path has been significantly changed from the Version 2 approach. Using the Version 3 performance path, the home is modeled using the ENERGY STAR Reference Design specifications to establish an Initial HERS Index Target Score. For larger homes, an SAF is applied to the Initial Target Score when the home exceeds a defined 'Benchmark Home Size,' based on the number of bedrooms. The builder then has the flexibility to select a custom set of energy-efficiency measures, provided the resulting HERS Score for the home meets or performs better than the HERS Index Target Score (size-adjusted, when appropriate) and all other requirements are met (e.g., minimum efficiency for windows, insulation levels).
- 51. In addition to the baseline requirements, there are new checklists, as mentioned previously, with detailed mandatory requirements for Thermal Enclosures, HVAC Quality Installation, and Water Management.⁶

Program Eligibility

52. Consistent with previously approved versions of the ESH program, this program is available to builders of newly-constructed residential single family homes built in the APS service territory. However, EPA has stated that builders must complete the online ENERGY STAR Orientation Training to be eligible to build homes qualified under Version 3. Effective January 1,

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⁶ EPA ENERGY STAR[®] Homes, Version 3 Overview. Available at http://www.energystar.gov/index.cfm?c=bldrs lenders raters.nh benefits utilities 1a

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http://www.energystar.gov/index.cfm?c=bldrs lenders raters.nh version guidelines which

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Tier 2: Requirements = ENERGY STAR[®] Version 3 Compliance, HERS score ≤60

• Builder Incentive = \$1,500 per home

• Home Energy Rater Incentive = \$50 per home (only paid when data are provided)

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Delivery Strategy and Administration

- The Delivery Strategy and Administration of the ESH program will remain the 56. same as it has in the past. In May, APS held a full day forum on Version 3 with participating program HERS raters to ensure that communications with builders about upcoming program changes were done in a coordinated and consistent manner. APS and raters discussed aspects of the Version 3 specifications that pertain specifically to the Arizona market and climate with emphasis on how to manage the requirements for mechanical, supply-side ventilation.
- 57. In order to maintain consistency with the EPA's timeline for launching Version 3, a formal letter to participating builders was issued informing them of upcoming changes in program requirements beginning January 1, 2012. APS is working with Advanced Energy to revise APS's existing training manuals and materials for the "Success with ENERGY STAR®" builder workshops to more closely align with the new Version 3 specification changes.

Proposed Budget

58. The proposed budget for the Residential New Construction Program for 2012 is presented in the table below:

Proposed 2012 Residential New Construction Budget

Rebates and Incentives	\$ 2,225,000
Training and Technical	
Assistance	\$ 120,000
Consumer Education	\$ 15,000
Program	
Implementation	\$ 295,000
Program Marketing	\$ 550,000
Planning and	
Administration	\$ 403,000
Financing	\$ -
Total Program Cost	\$ 3,608,000
Incentives as % of	
Total Budget	62%

Decision No.	

Cost Effectiveness

59. Staff's review of the benefits and costs associated with ENERGY STAR® for Homes Version 3 found that all of the measures and the program, as a whole, are cost effective, meaning that the benefits outweigh the costs. Staff's benefit-cost analysis is presented in the table below.

Cost Effectiveness of the Proposed Residential New Construction Program

	2012	Present Value	Present Value	Benefit/Cost
Measure	Units	DSM Savings	DSM Costs	Ratio
ENERGY STAR 3 (HERS 70)	1,750	\$10,434,362	\$7,662,950	1.36
ENERGY STAR Tier 2 (Insulation				
at Roof Deck)	250	\$1,730,890	\$1,243,292	1.39
Total		\$12,165,252	\$8,906,243	1.37

Recommendations

60. The proposed changes to the APS's Residential New Construction Program are cost-effective and continue to encourage increased energy savings in new homes. As such, Staff has recommended approval of APS's proposed changes to the Residential New Construction Program.

iv. Multifamily Energy Efficiency Program

Current Program

- 61. The Multifamily Energy Efficiency Program ("MEEP") targets multifamily properties and dormitories with EE measures and solutions designed to promote energy savings.
- 62. The MEEP takes a two track approach to address the challenges of reaching the multifamily market:
 - Energy efficient CFL light bulbs, showerheads, and faucet aerators to retrofit each dwelling unit in an existing community, at no cost to that community; energy assessments to assist communities in identifying additional energy saving opportunities and available APS rebates.
 - Builder incentives for new construction or major renovation projects that meet or exceed energy efficiency guidelines outlined in one of four Builder Option Packages ("BOP") which utilize a prescriptive list of measures.

Decision No.

1 Proposed Changes

- 63. APS proposes to add more flexibility to the MEEP BOPs in its 2012 Plan by restructuring the delivery of the prescriptive component and adding a performance component.
- 64. For the prescriptive path, APS proposes to modify the BOPS to mirror the ENERGY STAR® Qualified Homes National Attached Home Builder Option Package ("ENERGY STAR® BOP"). Under the ENERGY STAR® BOP, requirements are met by completing all mandatory measures plus a specific number of optional measures. BOP 1 requires all mandatory measures plus one from the optional section. BOPs 2 and 3 also require all mandatory measures plus two and three measures from the optional section, respectively. The ENERGY STAR® BOP may be found in Table 4 of the application at page 13.
- 65. For the performance path, APS proposes to allow builders to utilize HERS scores to test and rate building performance. If a builder is unable to meet the requirements outlined in the prescriptive path, a builder may earn the BOP incentive by building the facility using any desired combination of measures as long as the building's performance does not rate below the minimum acceptable score. These projects will require performance testing by a certified HERS rater. The minimum HERS index score for each BOP is presented in the table below.

Proposed MEEP New Construction Performance Standards

Builder Option Package	HERS Score		
BOP 1	81		
BOP 2	78		
BOP 3	75		
BOP Major Renovation	79		

66. The target market, program eligibility, program rationale, delivery and administration have not changed for the MEEP.

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¹⁰ Note that APS's program <u>mirrors</u> the ENERGY STAR[®] Qualified Homes National Attached Home Builder Option Package. While MEEP participants can pursue the ENERGY STAR[®] designation on their own if they wish, participation in the MEEP program alone will not earn them the ENERGY STAR[®] designation.

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Program Incentives

67. The current incentives for the MEEP were approved in Decision No. 72060 (January 6, 2011). The current incentives, presented in the table below, apply to both the prescriptive and performance-based BOPs.

Incentives for MEEP

Builder Option Package	Incentive (per dwelling unit)
BOP 1	\$650
BOP 2	\$800
BOP 3	\$900
BOP Major Renovation	\$650

68. In addition to the current incentives offered to builders in the MEEP, APS proposes to offer a design incentive to multifamily project developers. APS considers multifamily buildings commercial facilities if they are master metered and residential if the units are individually metered. The primary objective of the new construction program is to encourage builders and developers to emphasize energy efficiency in their construction practices. This will often require energy studies to estimate building performance when varying combinations of measures are incorporated in the building's design.

- 69. APS proposes to offer a design incentive to project developers of 50% of study costs up to \$5,000 for the multifamily market. If the participant qualifies as a commercial facility, the \$5,000 incentive will be paid out of the Solutions for Business program budgets. If the facility qualifies as a residential facility, the \$5,000 incentive will be paid out of the MEEP program budget.
- 70. All projects that receive a design incentive will be tracked to determine the degree to which the energy study influenced decisions to install energy saving measures. Specifically, a comparison of the project's design before the energy study and the design actually constructed will be made to estimate the influence the energy study had in decisions to build to a higher standard. If

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¹¹ Decision No. 72060 (January 6, 2011), Docket No. E-01345A-10-0219

a construction standard is adopted that is more efficient than the one initially proposed, the incremental kWh savings between the two BOPs is attributed to the design incentive's influence.

Proposed Budget

71. The proposed 2012 budget for the MEEP is presented in the table below.

Proposed 2012 MEEP Budget

Rebates and Incentives	\$822,500
Training and Technical	
Assistance	\$5,000
Consumer Education	\$15,000
Program Implementation	\$807,750
Program Marketing	\$45,000
Planning and Administration	\$163,000
Financing	\$0
Total Program Cost	\$1,858,250
Incentives as % of Total	
Budget	44%

Cost Effectiveness

72. Staff evaluated the cost effectiveness of the MEEP in two separate components given that the Direct Install measures (showerheads, faucet aerators, and CFLs) are provided independent of the BOPs. Furthermore, the four categories of BOPs were evaluated together because, without MER information about actual implementation, it is difficult to determine which optional measures will be installed and, subsequently, what are the energy savings associated with those measures. Staff's review of the benefits and costs associated with the MEEP has found that both the Direct Install and BOP measures are cost-effective, meaning that the benefits of the measures outweigh the costs. Additionally, Staff included the new Design Incentive in the overall MEEP program-level cost-benefit analysis and found that the MEEP program, as a whole, is cost-effective as presented in the table below.

Decision No.

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Cost Effectiveness of the Proposed MEEP

,		Present Value	Present Value	Benefit/Cost
Measure	2012 Units	DSM Savings	DSM Costs	Ratio
Direct Install				
Measures	82,500	\$2,157,245	\$1,467,909	1.47
Builder Option				
Packages	240	\$347,841	\$330,560	1.05
Design				
Assistance –				
Incentive Only	5	\$0.00	\$23,250	0.00
MEEP Total		\$2,505,086	\$1,821,719	1.38

Recommendations

- The proposed changes to APS's MEEP are cost-effective and help to overcome the 73. barriers associated with increasing energy efficiency in multifamily housing. As such, Staff has recommended approval of APS's proposed changes to the MEEP.
- 74. Staff has also recommended that APS track and report in the Company's Annual DSM Progress Report the number of direct install measures installed by individual measures (showerheads, faucets, and CFLs) and the number and type of optional measures that builders/developers are choosing to install under the BOPs along with the energy savings, coincident demand savings, and actual costs for each measure.

b. Non-Residential Programs

Current Program

The five current Non-Residential energy efficiency programs, consisting of the 75. Large Existing Facilities Program, the New Construction Program, the Small Business Program, the Schools Program, and the Energy Information Services Program, are marketed under the APS Solutions for Business program name.

Proposed Changes

76. In its 2012 Plan, APS is proposing to add new prescriptive measures in the area of Energy Management Systems ("EMS") and light emitting diode ("LED") lighting to all of the current Non-Residential Programs except the Energy Information Services Program to which these measures are inapplicable.

Decision No.

i. Energy Management Systems

77. EMS can help save electricity by providing a centralized control of HVAC systems and lighting circuits. In the past, APS customers installing EMS were eligible to receive APS Solutions for Business incentives through the custom measures available within the program. APS proposes to offer EMS as prescriptive measures in order to offer a more streamlined incentive application process for its customers and trade allies. Additionally, APS believes that the EMS prescriptive measures help promote and market the technology as an approved energy efficiency mechanism that will ultimately increase customer participation. The program incentives for the EMS measures are detailed in the table below.

Proposed EMS Incentives

	HVAC Control Pneumatic Baseline	HVAC Control Digital Baseline	Lighting Control
Saving versus Standard	21%	16%	25%
Customer Incentive	\$0.35/sq. ft.	\$0.25/sq. ft.	\$0.10/sq. ft.
Customer Payback	4.5 years	4.6 years	2.5 years

ii. LED Lighting

- 78. In the past, the APS Solutions for Business program provided incentives for LED exit signs and green and red traffic signal lights. In its 2012 Plan, APS proposes to add a number of additional LED technologies to the Solutions for Business schedule of prescriptive incentives:
 - Pedestrian Crossing Lights;
 - LED Replacement of Incandescent Bulbs;
 - LED Replacement of Multifaceted reflector ("MR")-16 Halogen Lamps (typically used in jewelry and retail display cases and accent lighting applications); and
 - Refrigeration Case Strip Lighting.
- 79. The program incentives for the LED Lighting measures are detailed in the table below.

Proposed LED Lighting Incentives

	Pedestrian Crossing	Incandescent Replacement		MR-16 Replacement		tion Strip iting
					W/O	With
		W/O	With		Motion	Motion
		Reflector	Reflector		Sensor	Sensor
Saving versus						
Standard	93%	85%	80%	87%	70%	79%
Customer Incentive	\$25/signal	\$10/lamp	\$15/lamp	\$10/lamp	\$25/lamp	\$30/lamp
Customer Payback	3.9 years	0.8 years	1.4 years	2.4 years	3.1 years	2.8 years

Proposed Budget

80. The proposed 2012 budget for APS's Non-Residential Programs, which includes both existing and proposed measures, is presented in the table below.

Proposed 2012 Non-Residential Budget

	Large Existing Facilities	New Construction	Small Business	Schools	EIS	Non- Residential Total
Rebates and Incentives	\$11,802,541	\$2,064,670	\$3,354,843	\$2,293,823	\$29,094	\$19,544,971
Training and Technical Assistance	\$485,000	\$122,000	\$111,000	\$120,000	\$10,000	\$848,000
Consumer Education	\$134,000	\$33,000	\$23,000	\$25,000	\$5,000	\$220,000
Program Implementation	\$4,195,000	\$902,000	\$744,000	\$842,000	\$20,000	\$6,703,000
Program Marketing	\$1,017,000	\$203,000	\$229,000	\$246,000	\$10,000	\$1,705,000
Planning and Administration	\$420,000	\$173,000	\$182,000	\$87,000	\$4,000	\$866,000
Financing	\$70,000	\$0	\$10,000	\$0	\$0	\$80,000
Program Total Cost	\$18,123,541	\$3,497,670	\$4,653,843	\$3,613,823	\$78,094	\$29,966,971
Incentives as % of Total Budget	65%	59%	72%	63%	37%	65%

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Cost Effectiveness

81. Staff evaluated the cost effectiveness of the proposed EMS and LED measures as separate components because, at this point in time, it is difficult to determine which measure(s) from each component might suit various categories of non-residential customers. Staff's review of the benefits and costs associated with the EMS and LED found all of the proposed measures to be cost effective as presented in the table below.

Cost Effectiveness of EMS and LED Measures

Cost Editectiveness of Editio and Ed	III III CASUL	CO		
	2012	Present Value	Present Value	Benefit/Cost
Measure	Units	DSM Savings	DSM Costs	Ratio
EMS Measures				
Replace/Install Pneumatic				
Controls	500,000	\$812,759.85	\$803,623.83	1.01
Replacing Digital Controls	500,000	\$650,207.88	\$657,192.71	0.99
Replacing Lighting Controls	100,000	\$51,497.79	\$43,397.63	1.19
LED Measures			• .	
Pedestrian Signs	500	\$117,788.32	\$108,344.93	1.09
Incandescent without Reflector	3,000	\$344,792.26	\$115,294.43	2.99
Incandescent with Reflector	3,000	\$318,442.67	\$158,718.43	2.01
MR-16 Replacement	1,000	\$124,335.16	\$52,153.90	2.38
Refrigeration Strip Lighting				
without Motion Sensor	1,700	\$510,175.72	\$230,779.99	2.21
Refrigeration Strip Lighting with			,	
Motion Sensor	1,325	\$423,885.08	\$185,730.96	2.28

Recommendations

- 82. The proposed EMS and LED measures are cost-effective additions to APS's Non-Residential Program offerings, and Staff has recommended approval of these measures.
- 83. Staff has recommended that APS report in its Annual DSM Progress Report the number of measures installed, the annual energy and capacity savings, and the measure life for the EMS and LED measures on an individual measure basis. This will enable the Company and Staff to clearly identify those measures preferred by customers and the individual energy savings characteristics associated with these new measures.

III. New Energy Efficiency Initiatives

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a. Codes & Standards Support Project

Program Objective and Description

- According to A.A.C. R14-2-2404(E), "An affected utility may count toward 84. meeting the standard up to one third of the energy savings, resulting from energy efficiency building codes, that are quantified and reported through a measurement and evaluation study undertaken by the affected utility."
- 85. The objective of the Energy Codes & Standards Support Project ("ECSSP") is to increase energy savings in new construction and renovated buildings in both the residential and commercial sectors through efforts to: 1) improve levels of compliance with existing building energy codes & standards; and 2) support and inform periodic energy code & standards updates as warranted by changing market conditions. Specific ECSSP activities will depend on the market needs expressed by local code officials and, according to APS, are likely to include a combination of efforts to:
 - Better prepare code officials and building professionals to adhere to existing standards:
 - Provide data and market insight to document the specific local benefits of code & standards enforcement, and inform energy code changes over time;
 - Ensure utility incentive programs align well with local energy codes & standards;
 - Provide codes & standards training to Non-Residential Trade Allies as part of the Solutions for Business training series:
 - Collaborate with relevant stakeholders to build a more robust community working to advance strong and effective building energy codes and standards across the local jurisdictions within APS's service territory; and
 - Advocate for energy code and standards updates over time.

Delivery Strategy and Administration

86. According to APS, delivery activities might include: participation in energy code adoption committees; technical support (calculations, research, and information) to code adoption committees; public testimony in support of code and standards adoption before city councils; ensuring that ongoing DSM programs align well with energy code and standards requirements; and funding for local code agencies to enforce and improve energy code and standards over time.

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87. Outreach and education strategy will likely include website promotion and direct outreach to local code officials and networks of municipal leaders who are members of committees conducting activities related to building code & standards enhancement.

Monitoring and Evaluation Plan

88. All evaluation activities will be conducted by Navigant Consulting, APS's MER contractor. The overall goal of the impact evaluation will be to develop methodologies for estimating savings from more stringent code and standards adoption and increased code and standards compliance rates in both the residential and commercial sectors. Process related evaluation activities will review utility code promotion implementation strategies and seek to identify ways to improve program delivery and market adoption of more aggressive residential and commercial codes.

Proposed Budget

89. APS is proposing an overall budget of \$ 100,000 in 2012, for the ECSSP that will be allocated on an as needed basis, between the Residential and Non-Residential programs.

Recommendations

- 90. Under A.A.C. R14-2-2404(E), APS may count up to one-third of the energy savings resulting from improved energy efficiency building codes toward meeting the Energy Efficiency Standard. The ECSSP appears to be a first step toward determining what level of participation APS may have in the code adoption process and what the potential for savings from such codes could be. Staff has recommended approval of the ECSSP.
- 91. However, to clarify the program name, Staff has recommended that the program be called the Energy Building Codes Support Project ("EBCSP") rather than the Energy Codes & Standards Support Project because only savings from improved building codes are eligible to be counted under the standard. The EE Rules do not include a provision for inclusion of energy savings for improved appliance standards.
- 92. Staff has also recommended that MER information for the EBCSP be included in APS's Annual DSM Progress Report.

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b. Renewable Energy and Energy Efficiency Integration Pilot Program

- 93. In Decision No. 72060 (January 6, 2011), APS was ordered to develop an integrated renewable energy and energy efficiency pilot program, focused on a bounded territory, building on the Company's Community Power Project and integrating energy efficiency programs.
- 94. During the site selection process, APS identified a bounded area where several utility smart grid technologies were planned for deployment in the North Phoenix area. This same site meets the criteria for the EE/RE Pilot and also offers the opportunity to complement these projects with smart grid technology.
 - 95. APS's pilot program consists of offering:
 - public EE/RE demonstration events;
 - an enhanced energy audit (offered to 1,000 customers) to provide customers with cost and payback data to aid them in making energy upgrade decisions;
 - a personal Energy Advisor to help customers choose the most beneficial energy upgrades for their individual homes;
 - incentives (offered to 100 customers) for installing grid-tied photovoltaic ("PV") with an APS smart inverter; and
 - a suite of Smart Home technologies.
- 96. At this point in time, Staff does not believe that APS has presented a concrete program that fully integrates energy efficiency and renewable energy measures such that customers are presented with a combined product. While an enhanced energy audit and the use of an Energy Advisor may help customers in the decision-making process, customers would simply choose renewable energy and energy efficiency options offered through other APS programs. The pilot, as presented, does not offer a product that reliably integrates renewable energy and energy efficiency measures such that customers would consistently benefit from both renewable energy and energy efficiency technologies simply by participating in the program.
- 97. Moreover, APS has not included in its proposal a number of elements that the Company is required to provide under A.A.C. R14-2-2407 when requesting Commission approval of a new program or measure. While Staff is aware that this program is being proposed as a pilot, the Company has failed to include an estimate of the baseline; the estimated societal benefits and savings from the proposed program; the estimated societal costs of the program, the estimated

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environmental benefits to be derived from the program and the estimated benefit-cost ratio of the program – all of which are important criteria considered by Staff when evaluating DSM programs.

98. Staff does not recommend approval of the Renewable Energy and Energy Efficiency Integration Pilot Program at this time.

c. Reporting Requirements

- 99. According to A.A.C. R14-2-2409(D), an affected utility may request within its implementation plan that the reporting requirements prescribed in A.A.C. R14-2-2409 supersede specific existing DSM reporting requirements. APS is subject to a number of different reporting requirements imposed by other rules or Commission decisions. To avoid multiple requirements for similar information and to eliminate inefficient reporting processes, APS requests:
 - clarification that the EE Rules requirement (A.A.C. R14-2-2409) supersedes similar requirements of A.A.C. R14-2-213, which requires APS to file an updated Energy Conservation Plan; and
 - clarification that the EE Rules reporting requirements (A.A.C. R14-2-2409) supersede similar DSM semi-annual reporting requirements contained in other Commission Orders. 12
- 100. The specific requirements that APS requests be superseded by the EE Rules reporting requirements are discussed individually:

Arizona Administrative Code R14-2-213

101. The purpose of A.A.C. R14-2-213 was formal Commission recognition of the need for conservation of energy resources. The energy conservation plans filed by utilities were designed to help customers reduce energy consumption and cost and encourage participation in energy conservation programs sponsored by other municipal, state, or federal government entities having such jurisdiction. Implementation plans filed under the EE Rules encourage participation in other programs because APS's portfolio of DSM programs is designed to work with, not compete against other available energy saving programs. APS's incentive structure is designed to take into account other rebates that may be available from other entities, such as federal or state tax credits. Additionally, APS works closely with local municipalities to coordinate with them in

¹² See Decision Nos. 59601 (December 5, 1995); 67744 (April 7, 2005); 68648 (April 12, 2006); 70637 (December 11, 2008); 71444 (December 23, 2009); 71866 (September 1, 2010); 72032 (December 10, 2010); 72060 (January 6, 2011); 72088 (January 20, 2011).

regard to ARRA funded projects and other offerings. Staff has recommended that APS's programs 1 2 continue to encourage participation in other municipal, state, or federal government energy 3 conservation programs and that the reporting requirements of A.A.C. R14-2-213 be superseded by 4 A.A.C. R14-2-2409 and the reporting requirements included in the Commission's decision in this 5 docket. 6

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Decision No. 59601 (December 5, 1995)

102. In the Amended Agreement approved in Decision No. 59601, APS was ordered to "file detailed semi-annual reports with Staff and in Docket Control on all DSM and renewable activities, although confidential information need not be filed in Docket Control." Staff has recommended that the reporting requirements from Decision No. 59601 be superseded by A.A.C. R14-2-2409 and the reporting requirements included in the Commission's Decision in this docket.

Decision No. 67744 (April 7, 2005)

103. The reporting requirements contained in the Settlement Agreement approved in Decision No. 67744 (April 7, 2005)¹⁴ are very similar to the listed requirements of A.A.C. R14-2-2409(A). Staff has recommended that the reporting requirements from Decision No. 67744 be superseded by A.A.C. R14-2-2409 and the reporting requirements included in the Commission's Decision in this docket.

Decision No. 68648 (April 12, 2006)

In Decision No. 68468, the Commission approved Staff's recommendation that APS include a description of its DSM marketing activities for all Residential programs included in the Portfolio Plan and provide Staff with examples of marketing materials in its semi-annual reports filed with the Commission.¹⁵

105. The EE Rules do not require examples of marketing materials in the Company's Annual DSM Progress Report. Currently, the Company provides a list of community education

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¹³ Decision No. 59601, In the Matter of Arizona Public Service Company's Rate Reduction Agreement, Docket No. U-1345-95-491, Ordering Paragraph, page 10, lines 27-28; Exhibit 1, page 6, subparagraph f (December 5, 1995). ¹⁴ Decision No. 67744, Attachment A, paragraph 52 (April 7, 2005).

¹⁵ Decision No. 68648, In the Matter of Arizona Public Service Company for Approval of its Demand-Side Management Program Portfolio Plan and Related Programs, Docket No. E-01345A-050477, page 5, lines 7-8; page 4, lines 17-19 (April 12, 2006).

and consumer outreach efforts and advertising and marketing activities. Staff finds this information useful and would like APS to continue providing this information in its Annual DSM Progress Report.

106. Staff has recommended that the reporting requirements of Decision No. 68468 be superseded by Staff's recommended reporting requirements in this Decision, specifically that APS provide a list of community education and consumer outreach efforts and advertising and marketing activities at the program level.

Decision No. 70637 (December 11, 2008)¹⁶

107. In Decision No. 70637, APS was ordered to continue tracking "DSM applications resulting from studies for which incentives have been paid..." Staff's intent in recommending this requirement was to identify if a tendency exists toward APS customers being paid for studies for which no DSM measures resulted. APS continues to offer a number of incentives for design assistance and feasibility studies, including a proposed \$5,000 design assistance incentive for the MEEP. As long as APS continues to offer incentives for studies, Staff has recommended that APS report in its Annual DSM Progress Report on whether, and what type of, DSM measures are installed by customers subsequent to the receipt of study or design assistance incentives.

108. This Decision also required APS to include samples of marketing materials in its Semi-Annual DSM Progress Reports.¹⁸ Staff has recommended that this reporting requirement be superseded by Staff's recommended reporting requirements in this Decision, specifically that APS continue to provide a list of community education and consumer outreach efforts and advertising and marketing activities at the program level.

109. Regarding reporting requirements, APS was ordered to "continue to report its MWh savings resulting from DSM measures installed during the reporting period in terms of 'lifetime'

¹⁶ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, pp. 9-12 (December 11, 2008).

¹⁷ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 9, 11. 3-4. (December 11, 2008).

¹⁸ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 10, ll. 20.5-23.5 (December 11, 2008).

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²¹ A.A.C. R14-2-2409(A)(4)(d).

²² Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 11, ll. 18-20. (December 11, 2008).

MWh savings over the expected life of the measures; and additionally, it shall report MWh savings for the six-month reporting period; and it shall report both lifetime and reporting period MWh savings by program not only for the period, but year-to-date and DSM program-to-date." ¹⁹

- 110. Beyond requiring that an affected utility report "Savings realized in kW, kWh, therms, and BTUs, as appropriate," the EE Rules do not specify the period for which energy savings should be reported or the terms for such reporting. Staff has recommended that, in its Annual DSM Progress Report, APS report energy savings, as required by the EE Rules, for the previous calendar year and program-to-date, in terms of annual energy savings, lifetime energy savings over the expected life of the measure, and peak load MW savings, and that Staff's recommended reporting requirement supersede this reporting requirement of Decision No. 70637.
- 111. It is Staff's recommendation that the EE Rules requirement that an affected utility report "The costs incurred during the previous year, disaggregated by type of cost, such as administrative costs, rebates, and monitoring costs" supersedes the requirement of Decision No. 70637 that APS "add program spending by budget category" to its DSM Progress Reports. However, Staff would clarify that the Annual DSM Progress Report along with the September 1 status report are to include both cost (actual expenditures) and budget information in the disaggregated manner dictated by the EE Rules.
- 112. Decision No. 70637 called for reporting of "environmental savings in terms of Sulphur Oxide (SOx), Nitrogen Oxides (NOx), Carbon Dioxide (CO₂), Particulate Matter (PM₁₀), and Water (H₂0)" with savings reported "both for measure lifetime savings from DSM measures installed during the reporting period and for savings during the six-month reporting period only; and that such savings shall be reported for the reporting period, year-to-date, and program-to-

¹⁹ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 11, ll. 14-17 (December 11, 2008).

²⁰ A.A.C. R14-2-2409(A)(4)(f).

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²⁵ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 12, Il. 9-17. (December 11, 2008).

date."²³ The EE Rules require that "environmental benefits realized, including reduced emissions and water savings"24 be reported in the Annual DSM Progress Report. Staff has recommended that this requirement be superseded by the EE Rules with the understanding that, at this time, "reduced emissions" includes reduced emissions of SOx, NOx, CO₂, and PM₁₀.

Decision No. 70637 ordered APS to "establish a separate reporting category in its DSM Semi-Annual Progress Report within each program section to which Direct Install activities including but not limited to: 1) active number of contractors and contractor identification, 2) number of Direct Install jobs completed, 3) dollar value of the Direct Install incentives paid to contractors, 4) dollar value of Direct Install jobs paid by the customer, 5) number of each Direct Install measure for which incentives were paid, 6) number of instances when incentives were reduced because of eligibility for incentives paid by other entities, 7) spending and savings numbers attributable to Direct Install for the period and year-to-date and program-to-date, 8) descriptions of the types of businesses participating in Direct Install with frequencies of participation for each type, and 9) an estimation of the reduced marketing or other program or administration costs compared to those that would have been expended if the measures were implemented through a non-Direct Install program."25 Given the prevalence of Direct Install measures throughout APS's DSM portfolio and the level of specificity of this reporting requirement, which is quite substantial in comparison to the EE Rules, Staff has recommended that APS continue to report this information in its Annual DSM Progress Report with the exception that information reported need only be for the previous calendar and program-to-date.

Decision No. 71444 (December 23, 2009)

Decision No. 71444 required that APS "describe its [low-income] marketing and 114. consumer education activities and provide copies of brochures and other marketing materials in the semi-annual report filed with the Commission, or any successive report ordered by the

²³ Decision No. 70637, In the Matter of the Application of the Arizona Public Service Company for Approval of Modifications and Final Approval of its Non-Residential Demand-Side Management Programs, p. 11, ll. 21-25.

⁽December 11, 2008). ²⁴ A.A.C. R14-2-2409(A)(4)(g).

Commission"²⁶ Staff has recommended that this reporting requirement be superseded by Staff's recommended reporting requirements in this Decision, specifically that APS continue to provide a list of community education and consumer outreach efforts and advertising and marketing activities at the program level.

- 115. APS was also ordered to "report on the Energy Wise program..." including the "number of customers participating, the level of spending for energy efficiency measures, the level of spending associated with non-energy-efficiency measures, the number of measures installed, by type of measure, and the estimated energy and environmental savings arising from this portfolio component, along with any other information necessary for the Commission to understand the progress and status of the program."
- 116. Much of the information required by Decision No. 71444 for the Energy Wise program has been superseded by the reporting requirements of the EE Rules. However, Staff has recommended that APS continue to include in its Annual DSM Progress Report the level of spending associated with non-energy efficiency measures in the Energy Wise program.
- 117. Staff has recommended that the reporting requirements for the Appliance Recycling program ordered in Decision No. 71444²⁸ be superseded by reporting requirements of the EE Rules. However, similar to the additional requirement for the Energy Wise program, Staff has recommended that APS continue to include in its Annual DSM Progress Report the level of spending associated with non-energy efficiency measures in the Appliance Recycling program.
- 118. Staff has recommended that the order that "APS address the Self Direction component in its Demand Side Management Semi-Annual Report filed with the Commission"²⁹ be superseded by the reporting requirements of the EE Rules.

²⁶ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 12, ll. 17-22. (December 23, 2009).

²⁷ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 14, ll. 12-20. (December 23, 2009).

²⁸ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010.

²⁸ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 16, l. 24 – p. 17, l. 5. (December 23, 2009).

²⁹ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 20, ll. 17-21. (December 23, 2009).

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119. While the elements required to be reported for Self Direction projects³⁰ are those required by A.A.C. R14-2-2409, Staff has recommended that Self Direction projects be reported separately from the Non-Residential Large Existing Facilities or New Construction DSM Programs. Staff has recommended that the actual reporting requirements be superseded by the EE Rules.

Decision No. 71866 (September 1, 2010)

- 120. Decision No. 71866 required APS to "report on the [Residential Energy Efficiency Financing ("REEF")] program in its DSM semi-annual report filed with the Commission, or in any succeeding form of report ordered by the Commission. The information and data reported shall include the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the program, including any ongoing problems and their proposed solutions."³¹
- 121. While the REEF may be its own program, subject to the reporting requirements of A.A.C. R14-2-2409, Staff has recommended that APS continue to report to the Commission the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the program. Staff has recommended that this reporting requirement be superseded by Staff's recommended reporting requirements in this Decision.
- 122. A similar financing reporting requirement was imposed by Decision No. 71460 (January 26, 2010). APS was ordered to report on the Non-Residential Customer Repayment Financing program including "the number and size of the loans, the number of borrowers in each classification (schools, small businesses or municipalities), the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the

³⁰ Decision No. 71444, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan, Docket No. E-01345A-08-0172, p. 20, l. 22 – p. 21, l. 2. (December 23, 2009).

³¹ Decision No. 71866, In the Matter of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan – Residential Repayment Financing Program, Docket No. E-01345A-08-0172, p. 12, ll. 17-22. (September 1, 2010).

Commission to understand the progress and status of the program. Any ongoing problems and their proposed solutions should also be reported."³² Staff has recommended that this reporting requirement be superseded by the EE Rules but, similar to the REEF, that APS continue to report to the Commission the number and size of the loans, the number of borrowers in each classification (schools, small businesses or municipalities), the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the program.

<u>Decision No. 72032 (December 10, 2010)</u>

123. Decision No. 72032 ordered "that the status of all programs [Consumer Products, Appliance Recycling, Energy Wise] shall be reported in semi-annual reports, or in any succeeding form of report ordered by the Commission. Information reported shall include, but not be limited to, the types of information and data currently covered in the current semi-annual reports." Staff has recommended that this requirement be superseded by the EE Rules.

Decision No. 72060 (January 6, 2011)

124. Decision No. 72088 ordered APS to "include detailed information regarding the implementation budget for each program...including information on the program-specific costs included in the Implementation budget category for that program and, for each program, how much Implementation funding is retained by APS and how much is paid to outside contractors."³⁴ Staff has recommended that this reporting requirement be superseded by the EE Rules but would clarify that information on the program-specific costs included in the Implementation budget category for that program and, for each program, how much Implementation funding is retained by APS and how much is paid to outside contractors shall continue to be reported in APS's Annual DSM Progress Report.

³⁴ Decision No. 72060, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 25, ll.1-5 (January 6, 2011).



³² Decision No. 71460, In the Matter of the Application of Arizona Public Service Company for Approval of its 2010 Energy Efficiency Implementation Plan. Docket No. E-01345A-08-0172, p. 19, Il. 5-12 (January 26, 2010).

³³ Decision No. 72032, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 18, ll. 1-4. (December 10, 2010).

Decision No. 72088 (January 20, 2011)

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125. In Decision No. 72088, APS was ordered to report on its Bid for Efficiency pilot measure including "detailed information on how savings from the Bid for Efficiency pilot measure are being verified."35

- 126. APS was also ordered to report on "the status of the Nonresidential programs, including data on whether the new measures are cost-effective in practice", 36 and to include "information on: (i) the program-specific costs included in the Implementation category; (ii) how much Implementation funding is retained by Arizona Public Service Company; and (iii) how much Implementation funding is paid to outside contractors."³⁷
- Staff has recommended that these reporting requirements be superseded by the EE 127. Rules and Staff's recommended reporting requirements in this Decision, specifically that, in its Annual DSM Progress Report, APS continue to report detailed information on how savings from the Bid for Efficiency pilot measure are verified and that all applicable programs include information on the program-specific costs included in the Implementation budget category for that program and, for each program, how much Implementation funding is retained by APS and how much is paid to outside contractors.

Recommendations

128. Staff has recommended that, in general, all of the reporting requirements discussed above be superseded by the EE Rules such that APS only be required to file an Annual DSM Progress Report on March 1 of each year, and a status report on September 1, in a Commissionestablished docket for that year, rather than filing separate reporting materials in the various dockets discussed above.

³⁵ Decision No. 72088, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 18, ll.22-25 (January 20, 2011).

¹⁶ Decision No. 72088, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-l0-0219, p. 19, ll. 18-20 (January 20, 2011).

³⁷ Decision No. 72088, In the Matter of the Application of Arizona Public Service Company for Approval of the Company's 2011 Demand Side Management Implementation Plan, Docket No. E-01345A-10-0219, p. 20, 11.1-5 (January 20, 2011).

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129. Beyond the reporting requirements of the EE Rules detailed in A.A.C. R14-2-2409, Staff also has recommended that APS include the following information in its Annual DSM Progress Reports:

- whether, and what type of, DSM measures are installed by customers subsequent to the receipt of study or design assistance incentives;
- a list of community education and consumer outreach efforts and advertising and marketing activities at the program level for each program;
- energy savings, as required by the EE Rules, for each measure for the previous calendar year and program-to-date, in terms of annual energy savings, lifetime energy savings over the expected life of the measure, and peak load MW savings;
- cost (actual expenditures) and budget information in the disaggregated manner dictated by the EE Rules;
- reduced emissions of SOx, NOx, CO₂, and PM₁₀;
- for Direct Install measures, the 1) active number of contractors and contractor identification, 2) number of Direct Install jobs completed, 3) dollar value of the Direct Install incentives paid to contractors, 4) dollar value of Direct Install jobs paid by the customer, 5) number of each Direct Install measure for which incentives were paid, 6) number of instances when incentives were reduced because of eligibility for incentives paid by other entities, 7) spending and savings numbers attributable to Direct Install for the previous calendar year and program-to-date, 8) descriptions of the types of businesses participating in Direct Install with frequencies of participation for each type, and 9) an estimation of the reduced marketing or other program or administration costs compared to those that would have been expended if the measures were implemented through a non-Direct Install program;
- the level of spending associated with non-energy efficiency measures in the Energy Wise program;
- the level of spending associated with non-energy efficiency measures in the Appliance Recycling program;
- a separate section for Self Direction projects;
- the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the REEF program and the Non-Residential Customer Repayment Financing program;
- detailed information on how savings from the Bid for Efficiency pilot measure are verified; and
- an Implementation budget category for applicable programs and, for each applicable
 program, how much Implementation funding is retained by APS and how much is paid to
 outside contractors.

d. Website Enhancement

130. At the Open Meeting held on November 23, 2010, APS committed to provide additional program-related information on the aps.com website that would make it easier for

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aps.com website.

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customers and contractors to monitor the status of the programs and to obtain information about similar programs across utilities.

APS currently provides information about its DSM programs to customers on the

Based on the discussion at the Commission, there was a desire to have

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information added to the program pages on the website to include: a description of the Arizona Energy Efficiency Standard and what APS is doing to meet the Standard; information on available federal and state tax credits for energy efficiency projects; the annual budget for energy efficiency programs; and the amount of money spent on these programs. APS plans to make this additional

information available on the modified program web pages by the end of 2011 in conjunction with an ongoing effort to re-design the entire aps.com website.

IV. Demand Response and Load Management Programs

- In its 2012 Plan, APS is seeking continued funding of the APS Peak Solutions® program, Home Energy Information Pilot ("HEI Pilot") and marketing/measurement of Demand Response ("DR") rates.
- APS plans to meet 10% of the 2012 DSM Energy Efficiency Standard energy savings (kWh) with the following DR programs and rates: APS Peak Solutions[®], Residential Super Peak rate, and Time of Use rates. For APS, 10% of the 2012 Energy Efficiency Standard kWh savings amounts to 53,000 MWh.³⁸ The anticipated 2012 demand reductions are detailed in the table below.

Proposed 2012 Demand Reductions

DR Program	MW Reduced
APS Peak Solutions	100
Super Peak Pricing	0.2
Time of Use Rates	109
Total	209

38 Substituting the 209 MW DR load reduction into the DR energy savings formula yields 915,420 MWh of potential
energy savings from DR programs and rates. Since the EE Rules cap the DR contribution at 10% of the energy savings
goal (10% of 533,000 MWh), 53,000 MWh will be attributed to the 2012 DSM energy savings in lieu of the higher
calculated value of 915,420 MWh.

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Home Energy Information Pilot

- 134. On March 3, 2011, in Decision No. 72214 (Docket No. E-01345S-10-0075), the Commission approved APS's HEI Pilot. APS had expected that the HEI Pilot would be operational sometime during the 2011 summer season. The HEI Pilot is planned to be conducted through two summer seasons, and the related Schedule 16 was proposed to be available through at least December 31, 2012. According to APS, the Company is most interested in evaluating the HEI Pilot's effect on the summer peak demand. Because approval and implementation occurred later than anticipated, the HEI Pilot was not implemented during the summer of 2011.
- 135. On November 4, 2011, APS filed a request for revision to the schedule for the HEI Pilot, extending the availability of HEI Pilot until December 31, 2013. Because the HEI Pilot was intended to be evaluated over two summer seasons, Staff has recommended granting APS's request to extend the pilot period so that two summers of information may be captured, as proposed in the original application and as approved by the Commission.
- 136. Staff has further recommended that the budget for the HEI Pilot be limited to the budgets approved for the pilot program in Decision No. 72214 (March 3, 2011) and the Commission's Decision in this docket on the 2012 Plan.

b. Electric Vehicle Readiness Demonstration Project

In its application, APS originally included the Electric Vehicle Readiness Demonstration Project ("ev-READY Project") as a DR program. A revised version of the ev-READY Project was approved in Decision No. 72582 (September 15, 2011, Docket No. E-01345A-10-0123), but the program was not approved as a DSM program. APS filed notice with the Commission on October 20, 2011, that this program was to be removed from the Company's 2012 plan with corresponding reductions made to the DSMAC as discussed in Section V.

Budget

138. The proposed 2012 DR budget, adjusted to reflect the removal of the ev-READY Project, is presented in the table below.

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Proposed 2012 DR Budget					
DR Program	Budget				
APS Peak Solutions	\$8,665,000				
DR Marketing and MER of Rate Options	\$200,000				
HEI Pilot Program	\$899,000				
Total	\$9,764,000				

Recommendations

139. Staff has recommended approval of the proposed DR budget and of continuation of APS's previously approved suite of DR programs.

V. Budget

a. Energy Efficiency and Demand Response Budget

- 140. Staff evaluated the budgets for each program and for the DSM portfolio. Individual program budgets are commensurate with levels of funding previously approved by the Commission. The total DSM portfolio budget, amended by Staff to reflect the recommended changes to the 2012 Plan, is presented in Table 2 in Appendix A. The 2012 Plan budget, as amended by Staff, totals \$72,821,984.
- 141. Staff recognizes that eliminating Tier 2 and 3 measures from the Existing Homes Program, which resulted in a reduced budget of \$9,825,424 and reduced energy savings of 20,447 MWh, place APS at less than 100 percent of the 2012 savings target prescribed in the EE Rule. Cost-effective energy efficiency investments present a valuable opportunity to both the Company and to its customers to realize reduced energy costs. Moreover, it is not Staff's intention to have APS achieve less than the prescribed 1.75 percent savings target for 2012.
- 142. Staff has recommended that APS file a revised 2012 Plan, reallocating approximately \$9.8 million to programs and measures, either new or existing, that Staff has found to be cost effective to generate the necessary 20,477 MWh to meet 100 percent of the 2012 savings target. Staff has recommended that APS file a revised 2012 Plan by February 10, 2012.

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b. Budget Shifting

- 143. APS is requesting the ability to shift energy efficiency funds between the Residential and Non-Residential classes. To ensure that the approved balance of funding between the customer classes remains largely intact, APS is also proposing to limit the total amount that could be shifted between customer classes to 10 percent of that class's total annual budget. No budget funding will be shifted out of the Low Income or Schools programs.
- 144. The section of the EE Rules dealing with parity and equity, A.A.C. R14-2-2408(B), dictates that "An affected utility shall allocate DSM funds collected from residential customers and from non-residential customers proportionately to those customer classes to the extent practicable."
- 145. The Residential budget represents 54 percent of the total 2012 Plan budget, while the Non-Residential budget represents 46 percent of the total. This seems to be comparable to the split for actual expenditures in 2010, the most recent year for which information is available. In 2010, APS allocated 52 percent of actual program expenditures to Residential programs, with the remaining 48 percent allocated to Non-Residential programs.
- 146. In 2010 APS collected about 42 percent of total DSMAC revenue from Residential customers with Non-Residential customers contributing the remaining 58 percent.
- 147. While the amounts collected from each customer class are not exactly the same as the amounts spent on programs for that customer class, the level of funding collected through the DSMAC is roughly commensurate with the program funding for each customer class. Staff does not recommend that APS be allowed to shift up to 10 percent of energy efficiency funds between the Residential and Non-Residential classes. Staff does, however, recommend that APS more closely track its expenditures and make an effort to more closely allocate funds to each customer class proportionate with the revenue collected from that customer class through the DSMAC.
- 148. APS has previously been approved for various budget-flexibility mechanisms. Decision No. 70637 (December 11, 2008) allowed APS to exceed any DSM program annual budget by up to 15 percent without prior Commission authorization. However, APS was ordered to notify the Commission whenever any DSM program annual budget is exceeded and to seek

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Commission approval prior to exceeding any Commission-authorized annual budget for any DSM program by more than 15 percent.

Decision Nos. 68488 (February 23, 2006) and 68648 (April 12, 2006) allow APS to

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- shift a maximum of 25 percent of budgeted funds from one program to another program in the same sector (Residential or Non-Residential) per calendar year with the exception that funds may not be shifted from Low Income or Schools programs.

 150. In previous DSM filings, APS has indicated that flexibility is a key to implementing a successful program so that it can make adjustments to maximize the results of the DSM programs. At that time, Staff expressed concern that too much flexibility for new programs could result in loss of the Commission's ability to monitor and provide valuable input regarding certain
- understands the need for flexibility and agrees that it is necessary to maximize results of DSM

aspects of the program while it is being developed and implemented. (Decision No. 68488). Staff

- programs, especially given the current state of the economy and its impact on APS customers.
- However, after implementing energy efficiency programs for quite some time, APS should be conscious of its programs, the levels of participation, and the changes it has observed in its
- programs over time.
- 151. Staff has recommended that APS continue to have various flexibility mechanisms at its disposal. Staff has recommended maintaining the flexibility to shift budgeted funds from one program to another program in the same sector (Residential or Non-Residential) per calendar year with the exception that funds may not be shifted from Low Income or Schools programs. Staff has also recommended that APS be allowed to exceed any DSM program annual budget by up to 5 percent without prior Commission authorization, rather than the 15 percent approved in Decision No. 70637 (December 11, 2008). Staff does not recommend that APS be allowed to shift up to 10 percent of energy efficiency funds between the Residential and Non-Residential classes. Staff does, however, recommend that APS more closely track its expenditures and make an effort to more closely allocate funds to each customer class proportionate with the revenue collected from that customer class through the DSMAC.

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VI. Demand Side Management Adjustment Charge

152. The DSMAC mechanism structure agreed to by the parties in the 2009 Settlement allows for more concurrent recovery of DSM program costs and incentives than was allowed previously. Because of the transition from a lagging DSMAC to a forward-looking DSMAC in 2009, the old DSMAC recovered costs through 2008 and the new DSMAC began recovering 2010 costs leaving 2009 costs unrecovered. Decision No. 71460 authorized APS to recover one-third of all unrecovered 2009 costs each year over the three years of 2010, 2011, and 2012 without interest.

153. Because 2012 will be the third of three transition years to the new forward-looking DSMAC, the DSMAC charges for 2012 will recover the projected costs for 2012 (less \$10 million recovered in base rates), the final third of 2009 costs, and the true-up of 2010 costs. There is no credit taken for gains on the sale of APS property this year.

154. Decision No. 71104 (June 5, 2009) authorized the projected costs from the approved Commercial and Industrial Customer Load Management DR program to also be recovered through the DSMAC beginning in 2010. In addition, the Company is requesting Commission approval for recovery of incremental costs for marketing, customer acquisition, and MER for DR rates, which includes time-of-use rates, through the DSMAC. Staff has recommended approval for recovery of incremental costs for marketing, customer acquisition, and MER for DR rates, which includes time-of-use rates, through the DSMAC and has included these costs in its DSMAC calculation.

155. Staff has recommended DSMAC charges of \$0.002487 per kWh and \$0.9450 per kW^{39.} These values are comparable to the present charges of \$0.002717 per kWh and \$0.9685 per kW. The bill impact of the DSMAC to the typical residential customer using 1,100 kWh per month is anticipated to be \$2.74 per month. This represents a decrease of approximately 25 cents per month for the average residential customer.

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^{39 &}lt;sup>39</sup> The DSMAC is based on the Total 2012 DSM Budget, amended by Staff's proposed changes to the Residential HVAC program. Staff's changes reduced the Total 2012 DSM Budget by \$9.825 million. If this amount were included in the budget, the DSMAC charges would be \$0.002846 per kWh and \$1.0820 per kW.

156. The table below summarizes the DSM program costs used by Staff to calculate APS's proposed 2012 DSMAC. With Commission approval, the 2012 DSMAC will be effective with billing cycle 1 of March 2012.

2012 DSM Budget	
Energy Efficiency Program Costs	\$54,854,300
Codes & Standards	\$100,000
Measurement, Evaluation and Research	\$2,500,000
Performance Incentive	\$5,603,684
Demand Response Program Costs	\$9,764,000
Total 2012 DSM Budget	\$72,821,984*
2012 Revenue Requirement for DSMA	C
Total 2012 DSM Budget	\$72,821,984*
2009 Budget Carryover for 2012	\$4,875,000
Amount Recovered in Rate Base	(\$10,000,000)
Recovery of True-up Balance	\$429,000
Total Revenue Requirement for DSMAC - 2012	\$68,125,984

^{* \$72,821,984} is the Total 2012 DSM Budget, amended by Staff's proposed changes to the Residential HVAC program. Staff's changes reduced the Total 2012 DSM Budget by \$9.825 million. If this amount was included, the Total 2012 DSM Budget would amount to \$82,647,408.

- 157. The true-up balance is the difference between actual expenses and actual revenue recovered through the DSMAC. The DSMAC for 2012 includes the true-up amount for 2010 DSM programs. The total true-up amount also includes a true-up for the performance incentive in which APS verifies (1) actual energy savings (kWh) (2) the present value of net benefits from DSM programs and (3) actual program costs. APS then determines whether the level of energy savings places the Company in the performance incentive tier for which it was approved and whether the amount of the performance incentive has changed based on actual program costs.
- 158. Staff has recommended that the calculations for the performance incentive portion of the annual true-up be presented in a separate section of the Annual DSM Progress Report. For example, in the Annual DSM Progress Report filed by the Company on March 1, 2012, which will provide information for programs implemented in January December 2011, Staff has recommended inclusion of a separate section in the report which details how the performance incentive for 2011 programs was trued-up. This portion of the true-up would then be included in the DSMAC for the 2013 DSM Implementation Plan.

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VII. 2012 Plan Energy Savings, Benefits and Cost Effectiveness

Energy Savings

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The total energy savings anticipated to result from proposed 2012 programs, as amended by Staff, is presented in the table below.

Proposed 2012 Plan Energy Savings

Program	2012 Units	Annual kWh Savings per unit	Total kWh Savings 2012
Re	esidential		
Residential Consumer Products			
CFLs	2,600,000	42	108,508,384
Giveaway CFLs	210,000	45	9,546,649
Variable Speed Pool Pump - 2012	1,000	1434	1,433,866
Pool Pump Timers	750	1080	810,199
Residential Existing Homes			
Residential HVAC			·
Tier 1 - Equipment + QI	2,200	1020	2,243,506
Duct Test & Repair	316	1069	338,215
HVAC Diagnostics	904	710	641,825
Home Performance with Energy Star*			
HPwES Audits	4,500	0	0
Duct Test & Repair	2,100	1039	2,182,851
Air Sealing	400	1662	664,946
Air Sealing & Attic Insulation	750	1742	1,306,567
Direct Install - Shower Heads	2,850	238	679,114
Direct Install - Faucet Aerators	7,125	81	575,661
Direct Install - CFLs	38,000	43 .	1,625,193
Shade Screens	150	1861	279,194
Performance-based Tier 1	90	2071	186,391
Performance-based Tier 2	120	3179	381,494
Performance-based Tier 3	40	4732	189,264
Performance-based Tier 4	15	6657	99,855
Residential New Construction			
ENERGY STAR 3 (HERS 70)	1,750	5328	9,323,698
ENERGY STAR Tier 2 (Insulation at Roof Deck)	250	6520	1,629,907
Residential Multi-Family			
Direct Install Measures	82,500	67	5,565,154
Builder Option Packages	240	2004	480,970

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Non-Residentia	l Solutions for Bu	siness	
Energy Management Systems			
Replacing/Installing Pneumatic Controls	500,000	4	2,183,874
Replacing Digital Controls	500,000	3	1,747,099
Replacing Lighting Controls	100,000	1	138,374
LED			
Pedestrian Signs	500	676	337,863
Incandescent without Reflector	3,000	251	751,613
Incandescent with Reflector	3,000	199	596,774
MR-16 Replacement	1,000	141	140,860
Refrigeration Strip Lighting without Motion Sensor	1,700	589	1,001,153
Refrigeration Strip Lighting with Motion Sensor	1,325	665	880,654
Total			156 471 165

Cost Effectiveness

160. The cost effectiveness of the Company's proposed programs for 2012, as calculated by Staff, is presented in the table below. Staff has recommended that, in all future DSM Implementation Plans, the Company use the same input values and methodology as Staff for calculating the present value benefits and costs to determine benefit-cost ratios.

Proposed 2012 Plan Cost Effectiveness

Program	2012 Units	Present Value Societal Benefits	Present Value Societal Costs	Benefit-Cost Ratio
	Resi	dential		
Residential Consumer Products				
CFLs	2,600,000	\$21,300,225	\$6,741,628	3.16
Giveaway CFLs	210,000	\$1,874,010	\$666,626	2.81
Variable Speed Pool Pump	1,000	\$463,126	\$444,372	1.04
Pool Pump Timers	750	\$261,687	\$158,276	1.65
Residential Existing Homes				
Residential HVAC				
Tier 1 - Equipment + QI	2,200	\$1,108,596	\$903,719	1.23
Duct Test & Repair	316	\$409,586	\$289,782	1.41
HVAC Diagnostics	904	\$198,065	\$197,597	1.00
Res HVAC Program TOTAL		\$1,716,247	\$1,391,098	1.23
Home Performance with Energy Star*				
HPwES Audits	4,500	\$0	\$414,307	0.00
Duct Test & Repair	2,100	\$2,843,265	\$881,645	3.22

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1.	Air Sealing	400	\$400,195	\$223,196	1.79
2	Air Sealing & Attic Insulation	750	\$814,987	\$785,648	1.04
	Direct Install - Shower Heads	2,850	\$216,421	\$137,823	1.57
3	Direct Install - Faucet Aerators	7,125	\$196,800	\$50,342	3.91
4	Direct Install – CFLs	38,000	\$341,674	\$58,142	5.88
.	Shade Screens	150	\$156,007	\$129,732	1.20
5	Performance-based Tier 1	90	\$144,970	\$90,928	1.59
6	Performance-based Tier 2	120	\$314,592	\$219,719	1.43
_	Performance-based Tier 3	. 40	\$115,636	\$104,124	1.11
7	Performance-based Tier 4	15	\$56,880	\$53,979	1.05
8	HPwES Program Costs			\$2,352,000	
	HPwES Program TOTAL		\$5,601,428	\$5,501,584	1.02
9	Residential New Construction				T-:
10	ENERGY STAR 3 (HERS 70)	1,750	\$10,434,362	\$7,662,950	1.36
11	ENERGY STAR Tier 2 (Insulation at Roof Deck)	250	\$1,730,890	\$1,243,292	1.39
12	Residential Multi-Family			<u> </u>	<u> </u>
12		82,500			. ,
13	Direct Install Measures		\$2,157,245	\$1,467,909	1.47
14	Builder Option Packages	240	\$347,841	\$330,560	1.05
14	Non-	-Residential - So	olutions for Busines		
15	Energy Management Systems Replacing/Installing Pneumatic				
16	Controls	500,000	\$812,760	\$803,624	1.01
	Replacing Digital Controls	500,000	\$650,208	\$657,193	0.99
17	Replacing Lighting Controls	100,000	\$51,498	\$43,398	1.19
18	LED				
	Pedestrian Signs	500	\$117,788	\$108,345	1.09
19	Incandescent without Reflector	3,000	\$344,792	\$115,294	2.99
20	Incandescent with Reflector	3,000	\$318,443	\$158,718	2.01
21	MR-16 Replacement	1,000	\$77,487	\$49,729	1.56
22	Refrigeration Strip Lighting without Motion Sensor	1,700	\$350,947	\$220,051	1.59
		1,700	ψυσυ,σπ1	Ψ220,001	1.37
23	Refrigeration Strip Lighting with Motion Sensor	1,325	\$295,396	\$177,096	1.67
24	Energy Efficiency Total		\$48,906,379	\$27,941,745	1.75
	* Measures in whole-house programs a	re evaluated wi	ithout programs cos	ts at the measure 1	evel because the

^{*} Measures in whole-house programs are evaluated without programs costs at the measure level because the incremental cost for the suite of measures offered under these programs vary greatly. Program costs are included at the program level to ensure program cost effectiveness.

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Performance Incentive

161. The current tiered structure of APS's performance incentive is a product of the Settlement Agreement in APS's last rate case, approved in Decision No. 71448 (December 30, 2009). In 2012, the EE Rules require that APS achieve 1 75 percent savings of retail energy sales from the prior year or cumulative (2011 and 2012) savings of 3.0 percent. This goal results in savings of 533,298 megawatt-hours ("MWh") for 2012. As filed, APS's 2012 Plan would have met 100 percent of the energy efficiency standard for 2012, and the third performance incentive tier (96-105 percent) would be used to calculate the performance incentive.

- 162. However, after eliminating two measures from the Existing Homes program that were not cost effective, the total energy savings from 2012 programs, including 10 percent of DR savings, totals approximately 499,500 MWh. This level of savings represents about 94 percent of the 2012 savings target such that the second performance incentive tier is used to calculate the performance incentive.
- 163. Removal of the non-cost effective measures required Staff to recalculate the net benefits for the entire 2012 plan portfolio of programs. Staff made its best effort to approximate the net benefits resulting from 2012 programs. However, because Staff and the Company utilize different inputs and methodologies for calculating net benefits (and cost effectiveness) and Staff cannot recalculate the net benefits for all 2012 Plan programs, this figure is inaccurate and is slightly higher than it would be had Staff calculated the net benefits for the 2012 portfolio.
- 164. Under the second performance incentive tier, the performance incentive is the lower value of six percent of net benefits resulting from 2012 programs or 12 percent of 2012 program costs. Although Staff's net benefits calculation is inaccurate, six percent of the net benefits is still the lower value. Staff has recommended that APS's performance incentive for 2012 be \$5,603,684.

⁴⁰ A.A.C. RI4-2-2404(B)

⁴¹ Program costs include only the total program costs for residential and non-residential programs, MER costs and, for 2012, the costs for the ESCP.

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		Performance
Achievement Relative	Performance	Incentive Capped
to the Energy	Incentive as % of	at % of Program
Efficiency Goals	Net Benefits	Costs
<85%	0%	. 0%
85% to 95%	6%	12%
96% to 105%	7%	. 14%
106% to 115%	8%	16%
116% to 125%	9%	18%
>125%	10%	20%
	to the Energy Efficiency Goals <85% 85% to 95% 96% to 105% 106% to 115% 116% to 125%	to the Energy Efficiency Goals Incentive as % of Net Benefits <85% 0% 85% to 95% 6% 96% to 105% 7% 106% to 115% 8% 116% to 125% 9%

Energy Savings (kWh)	446,531,251
Percent of Goal	93.7%

	Net Benefits	Program Costs
Incentive %	6%	12%
Program Plan	\$93,394,737	\$57,454,300
Calculated Incentive	\$5,603,684	\$6,894,516

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Performance Incentive	\$5,603,684
i criorinance incentive	$\psi = 0.000$

VIII. 2012 Plan Environmental Benefits

165. The estimated environmental benefits associated with APS's 2012 Plan, as amended by Staff, are presented in the table below.

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Proposed 2012 Environmental Benefits

	Water				
	(million			CO ₂	
	gallons)	SOx (lbs)	NOx (lbs)	(mıllion lbs)	PM ₁₀ (lbs)
		Residential	eueros (no propieta de la composition della comp		
Consumer Products	232	3,252	61,787	. 657	18,050
Existing Homes	109	1,534	29,151	310	8,516
New Construction	69	975	18,253	197	5,411
Appliance Recycling	29	406	7,719	82	2,255
Low Income	11	156	2,957	31	864
Conservation Behavior	10	139	2,632	28	769
Multi-Family	17	232	4,407	47	1,287
Shade Trees	6	90	1,714	18	501
Residential Totals	483	6,784	128,620	1,370	37,653
	o en en esta en esta de la companya	Non-Resident	ial		
Large Existing	649	9,104	172,985	1,839	50,535
New Construction	130	1,825	34,680	369	10,131
Small Business	165	2,318	44,033	468	12,863
Schools	147	2,063	39,205	417	11,453
EIS	3	44	844	9	247
Non-Residential Totals	1,094	15,354	291,747	3,102	85,229
2012 Program Totals	1,577	22,138	420,367	4,472	122,882

IX. 2012 Plan Measurement, Evaluation, and Research

The MER process verifies the impact and cost effectiveness of the EE programs. 166. Navigant Consulting, an independent third-party, energy consulting company, provides the EE program measurement and evaluation services. These measurement and evaluation activities include, but are not limited to:

- Performing process evaluation to indicate how well programs are working to achieve objectives; and
- Performing impact evaluation to verify that EE measures are installed as expected; measuring of savings on installed projects to monitor the actual program savings that are achieved; and research activities to refine savings and cost benefit models and identify additional opportunities for energy efficiency.

167. The approach for measurement and evaluation of the energy efficiency programs is to integrate data collection and tracking activities directly into the program implementation process. In fact, Commission Decision No. 69663 (June 28, 2007) requires APS to:

Use measured savings obtained from APS customers by the MER contractor beginning no later than July 1, 2007; and that the averages of actual measured usage, for both standard and upgraded equipment, should be recalculated by the MER from usage samples for each prescriptive measure based on new measurements from the field no less frequently than every two years.

168. APS integrates the most recent annual MER adjustments and process and impact findings into its annual Implementation Plan.

MER Budget

169. APS proposes to maintain a MER budget of \$2.5 million for 2012 to cover ongoing MER activities associated with the energy efficiency programs. APS will perform measurement and verification of the DR programs peak load reduction with detailed modeling and statistical techniques.

X. Recommendations

- 170. Staff has recommended approval of APS's 2012 Plan, as discussed herein. A summary of Staff's recommendations are presented below.
- 171. Staff has recommended approval of the revised Consumer Products Program; the Residential HVAC Program, as modified by Staff; the revised Home Performance with Energy Star Program; the revised Residential New Construction Program; the revised Multifamily Energy Efficiency Program; the proposed EMS and LED measures within the Non-Residential Program; and the Energy Codes & Standards Support Project.
- 172. It is Staff's expectation that, once APS has compiled 12 months of data regarding actual energy savings associated with pool pump timers, the Company will file a letter detailing the participation levels for this measure and whether or not the timer measure results in cost-effective energy savings.
- 173. Staff has recommended that timers cease to be included as a measure eligible for rebates in future years unless savings from the timers can be verified by the Company.

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174. Staff has recommended that APS not be allowed to include savings impacts from the pool pump and pool pump motor legislation as energy savings from building codes under A.A.C. R14-2-2404(E).

175. Staff has recommended that the number of participants, energy savings, coincident demand, measure life, actual expenses, etc. be reported separately for the Residential HVAC and HPwES components of the Existing Homes Program in the Company's Annual DSM Progress Report.

176. Staff has further recommended that APS report the current HPwES measures separate from the HPwES performance-based tiers but include sufficient information within the tier-level reporting so Staff is aware of the measures being installed within each performance-based tier.

177. Staff has recommended that APS track and report in the Company's Annual DSM Progress Report the number and type of optional measures that builders/developers are choosing to install under the MEEP BOPs along with the energy savings, coincident demand savings, and actual costs for each measure.

178. Staff has recommended that APS report in its Annual DSM Progress Report the number of measures installed, the annual energy and capacity savings, and the measure life for the EMS and LED measures on an individual measure basis so that both the Company and Staff are able to clearly identify those measure preferred by customers and the individual energy savings characteristics associated with these new measures.

- 179. Staff has recommended that the Energy Codes & Standards Support Project be renamed the Energy Building Codes Support Project to reflect that only savings from improved building codes, and not appliance standards, are eligible to be counted under the standard.
- 180. Staff has recommended that MER information for the Energy Building Codes Support Project be included in APS's Annual DSM Progress Report.
- 181. Staff has not recommended approval of the Renewable Energy and Energy Efficiency Integration Pilot Program at this time.

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- 182. Staff has recommended granting APS's request to extend the HEI pilot period so that two summers of information may be captured, as proposed in the original application and as approved by the Commission.
- 183. Staff has further recommended that the budget for the HEI Pilot be limited to the budgets approved for the pilot program in Decision No. 72214 (March 3, 2011) and the Commission's decision in this docket for the 2012 Plan.
- Staff has recommended maintaining the flexibility to shift budgeted funds from one 184. program to another program in the same sector (Residential or Non-Residential) per calendar year with the exception that funds may not be shifted from Low Income or Schools programs.
- 185. Staff has also recommended that APS be allowed to exceed any DSM program annual budget by up to 5 percent without prior Commission authorization, rather than the 15 percent approved in Decision No. 70637 (December 11, 2008).
- 186. Staff has recommended that, in all future DSM Implementation Plans, the Company use the same input values and methodology as Staff for calculating the present value benefits and costs to determine benefit-cost ratios.
- 187. Staff has recommended approval for recovery of incremental costs for marketing. customer acquisition, and MER for DR rates, which includes time-of-use rates, through the DSMAC and has included these costs in its DSMAC calculation.
- 188. Staff has recommended DSMAC charges of \$0.002487 per kWh and \$0.9450 per kW. Staff has recommended that APS file its DSMAC tariff in compliance with the Decision in this case within 15 days of the effective date of the Decision.
- 189. Staff has recommended that APS file a revised 2012 Plan, reallocating approximately \$9.8 million to programs and measures, either new or existing, that Staff has found to be cost effective to generate the necessary 20,477 MWh to meet 100 percent of the 2012 savings target. Staff has recommended that APS file a revised 2012 Plan by February 10, 2012.

190. Staff has recommended that APS's performance incentive for 2012 be \$5,603,684 and that the performance incentive true-up calculation be provided in the Annual DSM Progress Report.

- 191. Staff has recommended that APS's programs continue to encourage participation in other municipal, state, or federal government energy conservation programs and that the reporting requirements of A.A.C. R14-2-213 be superseded by A.A.C. R14-2-2409 and the reporting requirements included in the Commission's decision in this docket.
- 192. Staff has recommended that the reporting requirements ordered in Decision Nos. 59601 (December 5, 1995); 67744 (April 7, 2005); 68648 (April 12, 2006); 70637 (December 11, 2008); 71444 (December 23, 2009); 71866 (September 1, 2010); 72032 (December 10, 2010); 72060 (January 6, 2011); 72088 (January 20, 2011) be superseded by the EE Rules such that APS only be required to file an Annual DSM Progress Report on March 1 of each year, and a status report on September 1, in a Commission-established docket for that year, rather than filing separate reporting materials in the various dockets discussed above.
- 193. Beyond the reporting requirements of the EE Rules detailed in A.A.C. R14-2-2409, Staff has also recommended that APS include the following information in its Annual DSM Progress Reports:
 - whether, and what type of, DSM measures are installed by customers subsequent to the receipt of study or design assistance incentives;
 - a list of community education and consumer outreach efforts and advertising and marketing activities at the program level for each program;
 - energy savings, as required by the EE Rules, for each measure for the previous calendar year and program-to-date, in terms of annual energy savings, lifetime energy savings over the expected life of the measure, and peak load MW savings;
 - cost (actual expenditures) and budget information in the disaggregated manner dictated by the EE Rules;
 - reduced emissions of SOx, NOx, CO₂, and PM₁₀;
 - for Direct Install measures, the 1) active number of contractors and contractor identification, 2) number of Direct Install jobs completed, 3) dollar value of the Direct Install incentives paid to contractors, 4) dollar value of Direct Install jobs paid by the customer, 5) number of each Direct Install measure for which incentives were paid, 6) number of instances when incentives were reduced because of eligibility for incentives paid by other entities, 7) spending and savings numbers attributable to Direct Install for the previous calendar year and program-to-date, 8) descriptions of the types of businesses participating in Direct Install with frequencies of participation for each type, and 9) an

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estimation of the reduced marketing or other program or administration costs compared to those that would have been expended if the measures were implemented through a non-Direct Install program;

- the level of spending associated with non-energy efficiency measures in the Energy Wise
- the level of spending associated with non-energy efficiency measures in the Appliance Recycling program:
- a separate section for Self Direction projects;
- the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the REEF program and the Non-Residential Customer Repayment Financing program:
- detailed information on how savings from the Bid for Efficiency pilot measure are verified;
- an Implementation budget category for applicable programs and, for each applicable program, how much Implementation funding is retained by APS and how much is paid to outside contractors.
- Staff has recommended that APS present an overview of its Annual DSM Progress Report to the Commission at a Spring (April or May) DSM Open Meeting to be scheduled within 60 days of APS filing its Annual DSM Progress Report on March 1 of each year.

CONCLUSIONS OF LAW

- 1. Arizona Public Service Company is an Arizona public service corporation within the meaning of Article XV, Section 2, of the Arizona Constitution.
- 2. The Commission has jurisdiction over APS and over the subject matter of the Application.
- 3. The Commission, having reviewed the application and Staff's Memorandum dated November 30, 2011, concludes that it is in the public interest to approve APS's DSM Implementation Plan, as discussed herein.

ORDER

IT IS THEREFORE ORDERED that Arizona Public Service Company 2012 DSM Implementation Plan be and hereby is approved, as discussed herein.

IT IS FURTHER ORDERED that the revised Consumer Products Program; the Residential HVAC Program, as modified by Staff; the revised Home Performance with Energy Star Program; the revised Residential New Construction Program; the revised Multifamily Energy Efficiency

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Energy Codes & Standards Support Project be approved, as discussed herein.

IT IS FURTHER ORDERED that, once Arizona Public Service Company has compiled 12

Program; the proposed EMS and LED measures within the Non-Residential Program; and the

months of data regarding actual energy savings associated with pool pump timers, the Company will file a letter detailing the participation levels for this measure and whether or not the timer measure results in cost-effective energy savings.

IT IS FURTHER ORDERED that that timers cease to be included as a measure eligible for rebates in future years unless savings from the timers can be verified by the Company.

IT IS FURTHER ORDERED that Arizona Public Service Company not be allowed to include savings impacts from the pool pump and pool pump motor legislation as energy savings from building codes under A.A.C. R14-2-2404(E).

IT IS FURTHER ORDERED that the number of participants, energy savings, coincident demand, measure life, actual expenses, etc. be reported separately for the Residential HVAC and Home Performance with ENERGY STAR® components of the Existing Homes Program in the Company's Annual DSM Progress Report.

IT IS FURTHER ORDERED that Arizona Public Service Company report the current Home Performance with ENERGY STAR® measures separate from the Home Performance with ENERGY STAR® performance-based tiers but include sufficient information within the tier-level reporting so Staff is aware of the measures being installed within each performance-based tier.

IT IS FURTHER ORDERED that Arizona Public Service Company track and report in the Company's Annual DSM Progress Report the number and type of optional measures that builders/developers are choosing to install under the Multifamily Energy Efficiency Program Builder Option Packages along with the energy savings, coincident demand savings, and actual costs for each measure.

IT IS FURTHER ORDERED that Arizona Public Service Company report in its Annual DSM Progress Report the number of measures installed, the annual energy and capacity savings, and the measure life for the Energy Management Systems and Light Emitting Diode measures on an individual measure basis so that both the Company and Staff are able to clearly identify those

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measure preferred by customers and the individual energy savings characteristics associated with these new measures.

IT IS FURTHER ORDERED that the Energy Codes & Standards Support Project be renamed the Energy Building Codes Support Project to reflect that only savings from improved building codes, and not appliance standards, are eligible to be counted under the standard.

IT IS FURTHER ORDERED that Measurement, Evaluation and Research information for the Energy Building Codes Support Project be included in APS's Annual DSM Progress Report.

IT IS FURTHER ORDERED that the Renewable Energy and Energy Efficiency Integration Pilot Program is not approved at this time.

IT IS FURTHER ORDERED that the HEI pilot period be extended so that two summers of information may be captured, as proposed in the original application and as approved by the Commission.

IT IS FURTHER ORDERED that the budget for the HEI Pilot be limited to the budgets approved for the pilot program in Decision No. 72214 (March 3, 2011) and the Commission's decision in this docket for the 2012 Plan.

IT IS FURTHER ORDEREDED that Arizona Public Service Company shall maintain the flexibility to shift budgeted funds from one program to another program in the same sector (Residential or Non-Residential) per calendar year with the exception that funds may not be shifted from Low Income or Schools programs.

IT IS FURTHER ORDERED that Arizona Public Service Company be allowed to exceed any DSM program annual budget by up to 5 percent without prior Commission authorization.

IT IS FURTHER ORDERED that, in all future DSM Implementation Plans, the Company use the same input values and methodology as Staff for calculating the present value benefits and costs to determine benefit-cost ratios.

IT IS FURTHER ORDERED that recovery of incremental costs for marketing, customer acquisition, and MER for Demand Response rates, which includes time-of-use rates, through the DSMAC be and hereby is approved.

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IT IS FURTHER ORDERED that the DSMAC charges of \$0.002487 per kWh and \$0.9450 per kW be and hereby is approved.

IT IS FURTHER ORDERED that Arizona Public Service Company shall file its DSMAC tariff in compliance with the Decision in this case within 15 days of the effective date of the Decision.

IT IS FURTHER ORDERED that Arizona Public Service Company file a revised 2012 Plan, reallocating approximately \$9.8 million to programs and measures, either new or existing, that Staff has found to be cost effective to generate the necessary 20,477 MWh to meet 100 percent of the 2012 savings target. Arizona Public Service Company shall file this revised 2012 Plan by February 10, 2012.

IT IS FURTHER ORDERED that Arizona Public Service Company performance incentive for 2012 be \$5,603,684 and that the performance incentive true-up calculation be provided in the Annual DSM Progress Report.

IT IS FURTHER ORDERED that Arizona Public Service Company programs continue to encourage participation in other municipal, state, or federal government energy conservation programs and that the reporting requirements of A.A.C. R14-2-213 be superseded by A.A.C. R14-2-2409 and the reporting requirements included in the Commission's decision in this docket.

IT IS FURTHER ORDERED that the reporting requirements ordered in Decision Nos. 59601 (December 5, 1995); 67744 (April 7, 2005); 68648 (April 12, 2006); 70637 (December 11, 2008); 71444 (December 23, 2009); 71866 (September 1, 2010); 72032 (December 10, 2010); 72060 (January 6, 2011); 72088 (January 20, 2011) be superseded by the EE Rules such that APS only be required to file an Annual DSM Progress Report on March 1 of each year, and a status report on September 1, in a Commission-established docket for that year, rather than filing separate reporting materials in the various dockets discussed above.

IT IS FURTHER ORDERED that, beyond the reporting requirements of the EE Rules detailed in A.A.C. R14-2-2409, Arizona Public Service Company include the following information in its Annual DSM Progress Reports:

- whether, and what type of, DSM measures are installed by customers subsequent to the receipt of study or design assistance incentives;
- a list of community education and consumer outreach efforts and advertising and marketing activities at the program level for each program;
- energy savings, as required by the EE Rules, for each measure for the previous calendar year and program-to-date, in terms of annual energy savings, lifetime energy savings over the expected life of the measure, and peak load MW savings;
- cost (actual expenditures) and budget information in the disaggregated manner dictated by the EE Rules;
- reduced emissions of SOx, NOx, CO₂, and PM₁₀;
- for Direct Install measures, the 1) active number of contractors and contractor identification, 2) number of Direct Install jobs completed, 3) dollar value of the Direct Install incentives paid to contractors, 4) dollar value of Direct Install jobs paid by the customer, 5) number of each Direct Install measure for which incentives were paid, 6) number of instances when incentives were reduced because of eligibility for incentives paid by other entities, 7) spending and savings numbers attributable to Direct Install for the previous calendar year and program-to-date, 8) descriptions of the types of businesses participating in Direct Install with frequencies of participation for each type, and 9) an estimation of the reduced marketing or other program or administration costs compared to those that would have been expended if the measures were implemented through a non-Direct Install program;
- the level of spending associated with non-energy efficiency measures in the Energy Wise program;
- the level of spending associated with non-energy efficiency measures in the Appliance Recycling program;
- a separate section for Self Direction projects;
- the number and size of the loans, the number and size of the loans in default, the total amount found to be uncollectible, and any other information necessary for the Commission to understand the progress and status of the REEF program and the Non-Residential Customer Repayment Financing program;
- detailed information on how savings from the Bid for Efficiency pilot measure are verified;
 and
- an Implementation budget category for applicable programs and, for each applicable program, how much Implementation funding is retained by APS and how much is paid to outside contractors.

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1	IT IS FURTHER ORI	DERED that Arizona P	Public Service (Company shall	present an
2	overview of its Annual DSM Pa	ogress Report to the Co	mmission at a S	Spring (April or	May) DSM
3	Open Meeting to be scheduled	d within 60 days of A	rizona Public S	Service Compan	y filing its
4	Annual DSM Progress Report	on March 1 of each ye	ear.IT IS FURT	HER ORDERE	D that this
5	Order shall become effective in	umediately.			
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8	BY THE ORDER O	F THE ARIZONA CO	RPORATION	COMMISSION	1 .
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0	CHAIRMAN	·	COMMISSIC	NICD	
1	CHAIRMAN		COMMISSIC	INEK	
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3	COMMISSIONER	COMMISSIONER		COMMISS	IONER
4		IN WITNESS WH	EREOF, I E	RNEST G. J	OHNSON,
.5		Executive Director o have hereunto, set my			
6		Commission to be aff	ixed at the Capi	tol, in the City of	of Phoenix,
.7		this	day of		, 2011.
8					
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20		ERNEST G. JOHNSC			
21		EXECUTIVE DIREC	TOR		
22	DIGGENIT.				
23	DISSENT:				
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Decision No. ___

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1	SERVICE LIST FOR: Arizona Public Service Company DOCKET NO. E-01345A-11-0232
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3	Ms. Deborah Scott
4	Attorney for Arizona Public Service Company
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14	Scottsdale, Arizona 85252-1064
15	Mr. Steven M. Olea Director, Utilities Division
16	Arizona Corporation Commission
17	1200 West Washington Street Phoenix, Arizona 85007
18	Ms. Janice M. Alward
19	Chief Counsel, Legal Division Arizona Corporation Commission
20	1200 West Washington Street Phoenix, Arizona 85007
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Table 2. Proposed 2012 DSM Portfolio Budget

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		Training &						
	Rebates and	Technical	Consumer	Program	Program	Planning &		Program Totai
Program	Incentives	Assistance	Education	Implementation	Marketing	Administration	Financing	Cost
· · · · · · · · · · · · · · · · · · ·			Residential					
Consumer Products	\$4,126,250	\$2,000	\$2,000	\$2,150,000	\$850,000	\$475,000	0\$	\$7,605,250
Existing Homes					٠.		,	
• Residential HVAC	\$664,521	\$28,512	\$24,119	\$128,630	\$42,898	\$41,649	\$0	\$930,329
• Home Performance with Energy Star	\$2,521,000	\$103,000	\$75,000	\$1,070,000	\$560,000	\$289,000	\$255,000	\$4,873,000
New Construction	\$2,225,000	\$120,000	\$15,000	\$295,000	\$550,000	\$403,000	\$0	\$3,608,000
Appliance Recycling	\$300,000	0\$	\$21,000	\$888,500	\$359,000	\$165,000	0\$	\$1,733,500
Low Income	\$2,594,000	\$10,000	\$20,000	\$50,000	\$30,000	\$75,000	\$0	\$2,779,000
Conservation Behavior	0\$	\$6,000	\$10,000	\$952,000	\$0	\$85,000	0\$	\$1,053,000
Multi-Family	\$822,500	\$5,000	\$15,000	\$807,750	\$45,000	\$163,000	0\$	\$1,858,250
Shade Trees	\$50,000	\$40,000	\$12,500	\$237,500	\$65,000	\$42,000	\$0	\$447,000
Residential Subtotal	\$13,303,271	\$314,512	\$194,619	\$6,579,380	\$2,501,898	\$1,738,649	\$255,000	\$24,887,329
		Nc	Non-Residential	al				
Large Existing	\$11,802,541	\$485,000	\$134,000	\$4,195,000	\$1,017,000	\$420,000	\$70,000	\$18,123,541
New Construction	\$2,064,670	\$122,000	\$33,000	\$902,000	\$203,000	\$173,000	0\$	\$3,497,670
Small Business	\$3,354,843	\$111,000	\$23,000	\$744,000	\$229,000	\$182,000	\$10,000	\$4,653,843
Schools	\$2,293,823	\$120,000	\$25,000	\$842,000	\$246,000	\$87,000	\$0	\$3,613,823
EIS	\$29,094	\$10,000	\$5,000	\$20,000	\$10,000	\$4,000	\$0	\$78,094
Non-Residential Subtotal	\$19,544,971	\$848,000	\$220,000	\$6,703,000	\$1,705,000	\$866,000	\$80,000	\$29,966,971
		Der	Demand Response	ıse				
APS Peak Solutions								\$8,665,000
DR Marketing and MER of Rate Options					,			\$200,000
HEI Pilot Program								\$899,000
Demand Response Subtotal								\$9,764,000

Other	
Building Codes	\$100,000
MER	\$2,500,000
Performance Incentive	\$5,603,684

	\$72,821,984
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	SM Plan Total
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